

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD

COLORADO RIVER BASIN REGION

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ORDER NO. R7-2008-0020
NPDES NO. CA0104451

WASTE DISCHARGE REQUIREMENTS FOR THE NILAND SANITARY DISTRICT, NILAND WASTEWATER TREATMENT PLANT

The following Discharger is subject to waste discharge requirements as set forth in this Order:

Table 1. Discharger Information

Discharger	Niland Sanitary District
Name of Facility	Niland Wastewater Treatment Plant
Facility Address	125 West Alcott Road
	Niland, CA 92257
	Imperial County
The U.S. Environmental Protection Agency (USEPA) and the Regional Water Quality Control Board have classified this discharge as a minor discharge.	

The discharge by the Niland Sanitary District from the discharge points identified below is subject to waste discharge requirements as set forth in this Order:

Table 2. Discharge Location

Discharge Point	Effluent Description	Discharge Point Latitude	Discharge Point Longitude	Receiving Water
001	Secondary Treated wastewater	33°, 13', 38" N	115°, 31', 38" W	"R" Drain

Table 3. Administrative Information

This Order was adopted by the Regional Water Quality Control Board on:	November 19, 2008
This Order shall become effective on:	November 19, 2008
This Order shall expire on:	November 19, 2013
The Discharger shall file a Report of Waste Discharge in accordance with title 23, California Code of Regulations, as application for issuance of new waste discharge requirements no later than:	180 days prior to the Order expiration date

I, Robert Perdue, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, Colorado River Basin Region, on November 19, 2008.

ROBERT PERDUE, Executive Officer

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DRAFT Sept. 2, 2008

I. FACILITY INFORMATION

The following Discharger is subject to waste discharge requirements as set forth in this Order:

Table 4. Facility Information

Discharger	Niland Sanitary District
Name of Facility	Niland Wastewater Treatment Plant
Facility Address	125 West Alcott Road
	Niland, CA 92257
	Imperial County
Facility Contact, Title, and Phone	David K. Godsey, General Manager (760) 359 - 0454
Mailing Address	SAME AS ABOVE
Type of Facility	Publicly Owned Treatment Works
Facility Design Flow	0.50 million gallons per day (MGD)

II. FINDINGS

The California Regional Water Quality Control Board, Colorado River Basin Region (hereinafter Regional Water Board), finds:

A. Background. Niland Sanitary District (hereinafter Discharger) is currently discharging pursuant to Order No. R7-2003-0049 and National Pollutant Discharge Elimination System (NPDES) Permit No. CA0104451. The Discharger submitted a Report of Waste Discharge, dated November 28, 2007, and applied for a NPDES permit renewal to discharge up to 0.50 MGD of treated wastewater from Niland Wastewater Treatment Plant, hereinafter Facility. The application was deemed complete on December 19, 2007.

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

B. Facility Description. The Discharger owns and operates a publicly owned treatment works (POTW). The treatment system consists of a manual bar screen, three lined partial mix aerated stabilization ponds connected in series, and a chlorination/dechlorination system. Wastewater is discharged from Discharge Point 001 (see table on cover page) to the “R” Drain, a water of the United States, within the Salton Sea Watershed. Attachment B provides a map of the area around the Facility. Attachment C provides a flow schematic of the Facility.

C. Legal Authorities. This Order is issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. Environmental Protection Agency (USEPA) and Chapter 5.5, Division 7 of the California Water Code (CWC) (commencing with Section 13370). It shall serve as a NPDES permit for point source discharges from this facility to surface waters. This Order also serves as Waste Discharge Requirements (WDRs) pursuant to Article 4, Chapter 4, Division 7 of the CWC (commencing with Section 13260).

D. Background and Rationale for Requirements. The Regional Water Board developed the requirements in this Order based on information submitted as part of the application, through monitoring and reporting programs, and other available information. The Fact Sheet (Attachment F), which contains background information and rationale for Order requirements, is hereby incorporated into this Order and constitutes part of the Findings for this Order. Attachments A through E and G through I are also incorporated into this Order.

E. California Environmental Quality Act (CEQA). Under CWC Section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of CEQA, commencing with Section 21100 of the Public Resources Code.

F. Technology-based Effluent Limitations. Section 301(b) of the CWA and implementing USEPA permit regulations at Section 122.44, Title 40 of the Code of Federal Regulations¹, require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Secondary Treatment Standards at Part 133. The Regional Water Board has considered the factors listed in CWC Section 13241 in establishing these requirements. A detailed discussion of the technology-based effluent limitations development is included in the Fact Sheet (Attachment F).

G. Water Quality-Based Effluent Limitations. Section 301(b) of the CWA and Section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards.

Section 122.44(d)(1)(i) mandates that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, water quality-based effluent limitations (WQBELs) must be established using: (1) USEPA criteria guidance under CWA Section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

H. Water Quality Control Plans. The Regional Water Board adopted a Water Quality Control Plan for the Colorado River Basin (hereinafter Basin Plan) on November 17, 1993 that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. In addition, the Basin Plan implements State Water Resources Control Board (State Water Board) Resolution No. 88-63, which established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply. This designation is not applicable to the "R" Drain as stated on page 2-3 of the Basin Plan. Beneficial uses applicable to "R" Drain are as follows:

¹ All further statutory references are to title 40 of the Code of Federal Regulations unless otherwise indicated.

Table 5. Basin Plan Beneficial Uses

Discharge Point	Receiving Water Name	Beneficial Use(s)
001	"R" Drain	Existing: Fresh water replenishment of Salton Sea (FRSH), Water Contact Recreation (REC-I) ^{1,2} , Non-contact water recreation (REC-II) ² , Warm freshwater habitat (WARM); wildlife habitat (WILD), preservation or rare, threatened or endangered species (RARE) ³ .

1 Unauthorized use.

2 The only REC-1 usage that is known to occur is from infrequent fishing activity.

3 Rare, endangered, or threatened wildlife exist in or utilizes some of this waterway(s). If the RARE beneficial use may be affected by a water quality control decision, responsibility for substantiation of the existence of rare, endangered, or threatened species on a case-by-case basis is upon the California Department of Fish and Game on its own initiative and/or at the request of the Regional Water Board; and such substantiation must be provided within a reasonable time frame as approved by the Regional Water Board.

Requirements of this Order implement the Basin Plan.

The immediate receiving water is the "R" Drain, which is a part of the Imperial Valley Drains. The 2006 USEPA 303(d) list of impaired waters (hereinafter 303(d) List) classifies the Imperial Valley Drains as impaired by dieldrin, DDT, endosulfan, PCBs, toxaphene and selenium. Further, sedimentation/silt had previously been listed as a pollutant impairing Imperial Valley Drains; a sedimentation/siltation Total Maximum Daily Load (TMDL) for the Imperial Valley Drains has been approved by USEPA. The sedimentation/siltation TMDL has established a Waste Load Allocation (WLA) for sediment of twice the current Total Suspended Solids (TSS) loading rate (11.4 tons per year). The TSS effluent limitations contained in this Order comply with the WLA for sediment established in the Imperial Valley Drains sedimentation/siltation TMDL. Further, the Salton Sea, to which the "R" Drain is tributary, is impaired by nutrients, salt and selenium. Tributaries to the Salton Sea, including the "R" Drain, may be affected by the development of TMDLs for the Salton Sea. No TMDL has been developed to date for the Salton Sea, although a nutrient TMDL is under development for the Salton Sea that may impact the permitted discharges to tributaries to the Salton Sea ("R" Drain). The nutrient TMDL for the Salton Sea is tentatively scheduled for completion in 2009.

I. Thermal Plan. The State Water Board adopted the Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Water and Enclosed Bays and Estuaries of California (Thermal Plan) on May 18, 1972, and amended this plan on September 18, 1975. This plan contains temperature objectives for surface waters. The Thermal Plan does not apply to these discharges to the "R" Drain.

J. National Toxics Rule (NTR) and California Toxics Rule (CTR). USEPA adopted the NTR on December 22, 1992, and later amended it on May 4, 1995 and November 9, 1999. About forty criteria in the NTR applied in California. On May 18, 2000, USEPA adopted the CTR. The CTR promulgated new toxics criteria for California and, in addition, incorporated the previously adopted NTR criteria that were applicable in the state. The CTR was amended on February 13, 2001. These rules contain water quality criteria for priority pollutants.

The Discharger conducted a Biological Assessment at the location of the discharge. The objective of the Biological Assessment was to determine whether water, plant life, and aquatic life at the discharge location are more typical of a saltwater or a freshwater environment. On October 1, 2007 the Discharger submitted the results of the Biological Assessment to USEPA requesting approval to use alternative freshwater criteria at the location of the discharge. Sampling stations were established at the outfall, 200 meters upstream and downstream from the outfall, respectively. The collections of invertebrates at the outfall were dominated by epifaunal molluscs and backswimmers. Dominant mollusc taxa included snails of the families Phisiidae and Planorbidae. Both mollusc taxa are freshwater species. The only species of fish that was collected was the mosquito fish which is tolerant to both, saline and fresh water. Dominant vegetation included Bermuda grass and arrow weed. Bermuda grass can tolerate some salinity but is most common in fresh water systems. Arrow weed is common along desert watercourses and can tolerate some salinity. This assessment determined that the applicable reach of the "R" Drain is characterized as freshwater; therefore, saltwater aquatic life criteria are not applicable for this reach of the "R" Drain. USEPA reviewed the Biological Assessment prepared by the Discharger. On July 14, 2008 USEPA issued an approval of the findings in the Discharger's Biological Assessment and the application of water quality criteria for the protection of freshwater aquatic life.

- K. State Implementation Policy.** On March 2, 2000, the State Water Board adopted the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (State Implementation Policy or SIP). The SIP became effective on April 28, 2000 with respect to the priority pollutant criteria promulgated for California by the USEPA through the NTR and to the priority pollutant objectives established by the Regional Water Board in the Basin Plan. The SIP became effective on May 18, 2000 with respect to the priority pollutant criteria promulgated by the USEPA through the CTR. The State Water Board adopted amendments to the SIP on February 24, 2005 that became effective on July 13, 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.
- L. Compliance Schedules and Interim Requirements.** Section 2.1 of the SIP provides that, based on a Discharger's request and demonstration that it is infeasible for an existing Discharger to achieve immediate compliance with an effluent limitation derived from a CTR criterion, compliance schedules may be allowed in an NPDES permit. Unless an exception has been granted under section 5.3 of the SIP, a compliance schedule may not exceed 5 years from the date that the permit is issued or reissued, nor may it extend beyond 10 years from the effective date of the SIP (or May 18, 2010) to establish and comply with CTR criterion-based effluent limitations. Where a compliance schedule for a final effluent limitation exceeds 1 year, the Order must include interim numeric limitations for that constituent or parameter. Where allowed by the Colorado River Basin Water Quality Control Plan, compliance schedules and interim effluent limitations or discharge specifications may also be granted to allow time to implement a new or revised water quality objective. This Order does not include compliance schedules and interim effluent limitations or discharge specifications.

M. Alaska Rule. On March 30, 2000, USEPA revised its regulation that specifies when new and revised state and tribal water quality standards (WQS) become effective for CWA purposes. (40 C.F.R. § 131.21; 65 Fed. Reg. 24641 (April 27, 2000).) Under the revised regulation (also known as the Alaska rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30, 2000 may be used for CWA purposes, whether or not approved by USEPA.

N. Stringency of Requirements for Individual Pollutants. This Order contains both technology-based and water quality-based effluent limitations for individual pollutants. The technology-based effluent limitations consist of restrictions on flow, biochemical oxygen demand (5-day @ 20°C) (BOD), total suspended solids (TSS), and pH. Restrictions on flow, BOD, TSS, and pH are discussed in section IV.B.2 of the Fact Sheet. This Order's technology-based pollutant restrictions implement the minimum, applicable federal technology-based requirements. These limitations are not more stringent than required by the CWA.

Water quality-based effluent limitations have been scientifically derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. To the extent that toxic pollutant water quality-based effluent limitations were derived from the CTR, the CTR is the applicable standard pursuant to section 131.38. The scientific procedures for calculating the individual water quality-based effluent limitations for priority pollutants are based on the CTR-SIP, which was approved by USEPA on May 18, 2000. All beneficial uses and water quality objectives contained in the Basin Plan were approved under state law and submitted to and approved by USEPA prior to May 30, 2000. Any water quality objectives and beneficial uses submitted to USEPA prior to May 30, 2000, but not approved by USEPA before that date, are nonetheless "applicable water quality standards for purposes of the CWA" pursuant to section 131.21(c)(1). Collectively, this Order's restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

O. Antidegradation Policy. Section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing quality of waters be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plan implements, and incorporates by reference, both the state and federal antidegradation policies. As discussed in detail in the Fact Sheet the permitted discharge is consistent with the antidegradation provision of section 131.12 and State Water Board Resolution No. 68-16.

- P. Anti-Backsliding Requirements.** Sections 402(o)(2) and 303(d)(4) of the CWA and federal regulations at Title 40, Code of Federal Regulations Section 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require effluent limitations in a reissued permit to be as stringent as those in the previous permit, with some exceptions where limitations may be relaxed. All effluent limitations in this Order are at least as stringent as the effluent limitations in the previous Order with the exception of copper and selenium. The selenium limitation was removed due to consideration of new information and as a result, the discharge did not demonstrate reasonable potential for selenium, based upon a data set of 47 sample points. This is consistent with the anti-backsliding new information exception. The copper limitation was revised based upon USEPA's approval of the findings in the Discharger's Biological Assessment and the application of water quality criteria for the protection of freshwater aquatic life. The relaxation of the limit as determined by the revision in applicable water quality criteria is consistent with the anti-backsliding new information exception.
- Q. Endangered Species Act.** This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code Sections 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. Sections 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the state. The discharger is responsible for meeting all requirements of the applicable Endangered Species Act.
- R. Monitoring and Reporting.** Section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. CWC Sections 13267 and 13383 authorizes the Regional Water Board to require technical and monitoring reports. The Monitoring and Reporting Program establishes monitoring and reporting requirements to implement federal and State requirements. This Monitoring and Reporting Program is provided in Attachment E.
- S. Standard and Special Provisions.** Standard Provisions, which apply to all NPDES permits in accordance with Section 122.41, and additional conditions applicable to specified categories of permits in accordance with Section 122.42, are provided in Attachment D. The discharger must comply with all standard provisions and with those additional conditions that are applicable under Section 122.42. The Regional Water Board has also included in this Order special provisions applicable to the Discharger. A rationale for the special provisions contained in this Order is provided in the attached Fact Sheet.
- T. Provisions and Requirements Implementing State Law.** The provisions/requirements in subsections IV.B, IV.C, V.B, and VI.C of this Order are included to implement state law only. These provisions/requirements are not required or authorized under the federal CWA; consequently, violations of these provisions/requirements are not subject to the enforcement remedies that are available for NPDES violations.

- U. Notification of Interested Parties.** The Regional Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe Waste Discharge Requirements for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Details of notification are provided in the Fact Sheet of this Order.
- V. Consideration of Public Comment.** The Regional Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. Details of the Public Hearing are provided in the Fact Sheet of this Order.

IT IS HEREBY ORDERED, that Order No. R7-2003-0049 is rescinded upon the effective date of this Order except for enforcement purposes, and, in order to meet the provisions contained in Division 7 of the CWC (commencing with Section 13000) and regulations adopted thereunder, and the provisions of the federal CWA (33 U.S.C. § 1251 et seq.) and regulations adopted thereunder, the Discharger shall comply with the requirements in this Order.

III. DISCHARGE PROHIBITIONS

- A.** Bypass, overflow, discharge or spill of untreated or partially treated waste is prohibited.
- B.** The discharge of waste to land not owned or controlled by the Discharger is prohibited.
- C.** Discharge of treated wastewater at a location or in a manner different from that described in Findings of this Order is prohibited.
- D.** Except as allowed under the Standard Provisions for NPDES permits (hereinafter Standard Provisions), included as Attachment D, the bypass or overflow of untreated wastewater or wastes to the "R" Drain is prohibited.
- E.** The Discharger shall not accept waste in excess of the design treatment or disposal capacity of the system.
- F.** The discharger shall not cause degradation of any water supply.
- G.** The treatment or disposal of wastes from the facility shall not cause pollution or nuisance as defined in section 13050, subdivisions (l) and (m), respectively, of the California Water Code.

IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

A. Effluent Limitations – Discharge Point 001

1. Final Effluent Limitations – Discharge Point 001

- a. The Discharger shall maintain compliance with the following effluent limitations at Discharge Point 001, with compliance measured at Monitoring Location EFF-001 as described in the attached Monitoring and Reporting Program (MRP) (Attachment E):

Table 6. Effluent Limitations

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Flow	MGD	0.50	--	--	--	--
Biochemical Oxygen Demand (BOD) (5-day @ 20 Deg. C)	mg/L	45	65	--	--	--
	lbs/day ¹	188	271	--	--	--
Total Suspended Solids (TSS)	mg/L	95	--	--	--	--
	lbs/day ¹	396	--	--	--	--
pH	Standard Units	--	--	--	6.0	9.0
Chlorine, Total Residual	mg/L	0.01	--	--	--	0.02
	lbs/day ¹	.04	--	--	--	0.08
Copper, Total Recoverable	µg/L	19	--	52	--	--
	lbs/day ¹	0.077	--	0.22	--	--
Thallium, Total Recoverable	µg/L	6.3	--	13	--	--
	lbs/day ¹	0.026	--	0.052	--	--

¹ The mass-based effluent limitations are based on a design capacity of 0.50 MGD.

- b. **Percent Removal:** The average monthly percent removal of BOD 5-day 20°C shall not be less than 65 percent.

- c. **Toxicity:** There shall be no acute or chronic toxicity in the treatment plant effluent nor shall the treatment plant effluent cause any acute or chronic toxicity in the receiving water, as defined in Section V. of the MRP. All waters shall be maintained free of toxic substances in concentrations which are toxic to, or which produce detrimental physiological responses in human, plant, animal, or indigenous aquatic life. Compliance with this objective will be determined by use of indicator organisms, analyses of species diversity, population density, growth anomalies, or bioassays of appropriate duration or other appropriate methods specified by the Regional Water Board.

- d. **Bacteria:** The bacterial density in the wastewater effluent discharged to the "R" Drain shall not exceed the following values, as measured by the following bacterial indicators:

- i. ***E. Coli***. The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 126, nor shall any sample exceed the maximum allowable bacterial density of 400.
- ii. **Enterococci**. The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 33, nor shall any sample exceed the maximum allowable bacterial density of 100.
- iii. **Fecal Coliform**. The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 200, nor shall any sample exceed the maximum allowable bacterial density of 400.
- e. **Total Dissolved Solids**. Discharges of wastes or wastewater shall not increase the total dissolved solids content of receiving waters, unless it can be demonstrated to the satisfaction of the Regional Water Board that such an increase in total dissolved solids does not adversely affect beneficial uses of receiving waters.

2. Interim Effluent Limitations – Not Applicable

B. Land Discharge Specifications – Not Applicable

C. Reclamation Specifications – Not Applicable

V. RECEIVING WATER LIMITATIONS

A. Surface Water Limitation

Receiving water limitations are based on water quality objectives contained in the Basin Plan and are a required part of this Order. The discharge shall not cause the following in "R" Drain:

1. Result in the concentration of dissolved oxygen in the receiving water to fall below 5.0 mg/L. When dissolved oxygen in the receiving water is already below 5.0 mg/L, the discharge shall not cause any further depression.
2. Result in the presence of oil, grease, floating material (liquids, solids, foam and scum) or suspended material in amounts that create a nuisance or adversely affect beneficial uses.
3. Result in the deposition of pesticides or combination of pesticides detectable in concentrations that adversely affects beneficial uses.

4. Result in discoloration in the receiving water that adversely affects beneficial uses.
5. Result in the discharge of biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses.
6. Result in an increase turbidity that adversely affects beneficial uses.
7. Result in the normal ambient pH of the receiving water to fall below 6.0 or exceed 9.0 units.
8. Result in the natural receiving water temperature to be altered, unless it can be demonstrated to the satisfaction of the Regional Water Board that such alteration in temperature does not adversely affect beneficial uses.
9. Result in the deposition of material that causes nuisance or adversely affects beneficial uses.
10. Result in the discharge of an individual chemical or combination of chemicals in concentrations that adversely affect beneficial uses.
11. Result in toxic pollutants to be present in the water column, sediments or biota in concentrations that adversely affect beneficial uses or that produce detrimental physiological responses in human, plant, animal, or aquatic life.
12. Result in an increase in taste or odor-producing substances that adversely affect beneficial uses.
13. Result in the violation of any applicable water quality standard for receiving waters adopted by the Regional Water Board or the State Water Board as required by the Federal CWA and regulations adopted thereunder. If more stringent applicable water quality standards are promulgated or approved pursuant to CWA Section 303 or amendments thereto, the Regional Water Board will revise and modify this Permit in accordance with such more stringent standards.
14. Result in the concentration of total dissolved solids in the "R" Drain to exceed an annual average concentration of 4,000 mg/L or an instantaneous maximum concentration of 4,500 mg/L.

B. Groundwater Limitations – Not Applicable

VI. PROVISIONS

A. Standard Provisions

1. **Federal Standard Provisions.** The Discharger shall comply with all Standard Provisions included in Attachment D of this Order.
2. **Regional Water Board Standard Provisions.** The Discharger shall comply with the following provisions:
 - a. The POTW shall be protected from any washout or erosion of wastes or covering material, and from any inundation, which could occur as a result of floods having a predicted frequency of once in 100 years.
 - b. The Discharger shall comply with all conditions of this Order. Noncompliance constitutes a violation of the Federal Clean Water Act and Porter-Cologne Water Quality Control Act, and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification of waste discharge requirements; or denial of a permit renewal application.
 - c. The Discharger shall ensure that all site-operating personnel are familiar with the content of this Order, and shall maintain a copy of this Order at the site.
 - d. The Discharger's wastewater treatment plant shall be supervised and operated by persons possessing certification of appropriate grade pursuant to Section 3680, Chapter 26, Division 3, Title 23 of the California Code of Regulations (CCRs). The Discharger shall ensure that all operating personnel are familiar with the contents of this Order.
 - e. The Discharger shall immediately notify the Regional Water Board by phone at (760) 346-7491, the local health officer or directors of environmental health with jurisdiction over affected water bodies and the Office of Emergency Services by phone at (800) 852-7550 to report any noncompliance that may endanger human health or the environment as soon as: (1) the Discharger has knowledge of the discharge, (2) notification is possible, and (3) notification can be provided without substantially impeding cleanup or other emergency measures.

Although States and Regional Water Boards do not have duties as first responders, to ensure that the agencies that do have first responder duties are notified in timely manner in order to protect public health and beneficial uses. The following notification requirements are to be implemented:

1. For any discharges of sewage that results in a discharge to a drainage channel or surface water, the Discharger shall, as soon as possible, but not later than two (2) hours after becoming aware of the discharge, notify the State Office of Emergency Services, the local health officer or directors of environmental health with jurisdiction over affected water bodies, and the Regional Water Board.

2. As soon as possible, but no later than twenty-four (24) hours after becoming aware of a discharge to a drainage channel or a surface water, the Discharger shall submit to the Regional Water Board a certification that the State Office of Emergency Services and the local health officer or directors of environmental health with jurisdiction over the affected water bodies have been notified of the discharge.
 3. During non-business hours, the Discharger shall leave a voice message on the Regional Water Board's voice recorder. A written report shall also be provided within five (5) business days of the time the Discharger becomes aware of the incident. The written report shall contain a description of the noncompliance and its cause, the period of noncompliance, the anticipated time to achieve full compliance, and the steps taken or planned, to reduce, eliminate, and prevent recurrence of the noncompliance. The Discharger shall report all intentional or unintentional spills in excess of one thousand (1,000) gallons occurring within the facility to the Regional Water Board in accordance with the above time limits.
- f. The Discharger shall provide a report to the Regional Water Board upon determining that the treatment plant's monthly average flow rate for any month exceeds 80 percent of the design treatment or disposal capacity. The report should indicate what steps, if any the Discharger intends to take to provide for the expected wastewater treatment capacity necessary when the plant reaches design capacity.
 - g. Prior to any change in ownership or management of this operation, the Discharger shall transmit a copy of this Order to the succeeding owner/operator, and forward a copy of the transmittal letter to the Regional Water Board.
 - h. Prior to any modifications in this facility, which would result in material change in the quality or, quantity of wastewater treated or discharged, or any material change in the location of discharge, the Discharger shall report all pertinent information in writing to the Regional Water Board and obtain revised requirements before any modifications are implemented.
 - i. Adequate measures shall be taken to assure that flood or surface drainage waters do not erode or otherwise render portions of the discharge facilities inoperable.
 - j. This Order does not authorize violation of any federal, state, or local laws or regulations.
 - k. Failure to comply with provisions or requirements of this Order, or violation of other applicable laws or regulations governing discharges from this facility, may subject the Discharger to administrative or civil liabilities, criminal penalties, and/or other enforcement remedies to ensure compliance. Additionally, certain

violations may subject the Discharger to civil or criminal enforcement from appropriate local, state, or federal law enforcement entities.

- l.** In the event the Discharger does not comply or will be unable to comply for any reason, with any prohibition, maximum daily average weekly, average monthly, instantaneous maximum or instantaneous minimum, or receiving water limitations of this Order, the Discharger shall notify the Regional Water Board by telephone (760) 346-7491 within 24 hours of having knowledge of such noncompliance, and shall confirm this notification in writing within five days, unless the Regional Water Board waives confirmation. The written notification shall state the nature, time, duration, and cause of noncompliance, and shall describe the measures being taken to remedy the current noncompliance and, prevent recurrence including, where applicable, a schedule of implementation. Other noncompliance requires written notification as above at the time of the normal monitoring report.
- m.** Prior to making any change in the point of discharge, place of use, or purpose of use of treated wastewater that results in a decrease of flow in any portion of a watercourse, the Discharger must file a petition with the State Water Board, Division of Water Rights, and receive approval for such a change. (Wat. Code § 1211.).

B. Monitoring and Reporting Program (MRP) Requirements

The Discharger shall comply with the MRP, and future revisions thereto, in Attachment E of this Order.

C. Special Provisions

1. Reopener Provisions

- a.** This Order may be reopened for modification, or revocation and reissuance, as a result of the detection of a reportable priority pollutant generated by special conditions included in this Order. These special conditions may be, but are not limited to, fish tissue sampling, whole effluent toxicity, monitoring requirements on internal waste stream(s), and monitoring for surrogate parameters. Additional requirements may be included in this Order as a result of the special condition monitoring data.
- b.** The Discharger shall submit data sufficient to determine if a WQBEL is required in the discharge permit as required under the SIP. It is the Discharger's responsibility to provide all information requested by the Regional Water Board for use in the analysis. The permit shall be reopened to establish WQBELs, if necessary.
- c.** This Order may be modified, rescinded and reissued, for cause. The filing of a request by the Discharger for an Order modification, rescission and reissuance, or a notification of planned changes or anticipated noncompliance does not stay

- any Order condition. Causes for modification include the promulgation of new regulations, modification of land application plans, or modification in sludge use or disposal practices, or adoption of new regulations by the State Water Board or the Regional Water Board, including revisions to the Basin Plan.
- d. The CWA requires the Regional Water Board to modify, or terminate and reissue, the NPDES permit if a discharger must implement a pretreatment program. Public notice and a comment period are mandatory for these actions.
 - e. This Order may be reopened and the Whole Effluent Toxicity (WET) Requirements, contained in Section V of the MRP may be modified to address changes to USEPA or State Water Board policies or guidance regarding the testing or reporting requirements for WET testing.
 - f. TMDLs for dieldrin, DDT, endosulfan, PCBs, toxaphene, selenium, nutrients, and salts are to be developed by the Regional Water Board. The permit may be reopened and modified to include appropriate requirements necessary to fully implement the approved TMDL, if needed.

2. Special Studies, Technical Reports and Additional Monitoring Requirements

- a. **Whole Effluent Toxicity Testing.** For compliance with the Basin Plan's narrative toxicity objective, this Order requires the Discharger to conduct acute and chronic whole effluent toxicity (WET) testing, as specified in MRP section V. Furthermore, this Provision requires the Discharger to investigate the causes of, and identify corrective actions to reduce or eliminate effluent toxicity. If the Discharge exceeds the numeric toxicity monitoring triggers specified in section V.D of the MRP, this Order requires the Discharger to initiate accelerated WET testing. If the Discharger exceeds the numeric toxicity monitoring triggers during the accelerated WET testing the Discharger is required to initiate a Toxicity Reduction Evaluation (TRE) and Toxicity Identification Evaluation (TIE) in accordance with an approved TRE Work Plan. A TRE is a site-specific study conducted in a stepwise process to identify the source(s) of toxicity, evaluate effective control measures for effluent toxicity and confirm the reduction in effluent toxicity. This Provision includes requirements for the Discharger to develop and submit a TRE Work Plan and, if necessary, initiate accelerated WET testing and a TRE/TIE.
- i. **Toxicity Reduction Evaluation (TRE) Work Plan.** Within 90 days of the effective date of this Order, the Discharger shall submit to the Regional Water Board a TRE Work Plan for approval by the Executive Officer. The TRE Work Plan shall outline the procedures for identifying the source(s) of, and reducing or eliminating effluent toxicity. The TRE Work Plan must be developed in accordance with USEPA guidance provided in manuals EPA/600/2-88/070 (industrial) or EPA/833B-99/002 (municipal) and be of adequate detail to allow the Discharger to immediately initiate the TRE Work Plan upon notification from the WET testing laboratory of effluent toxicity.

This plan shall describe the steps the Discharger intends to follow in the event that toxicity is detected, and should include at a minimum:

- (a) Specific actions the Discharger will take to investigate and identify the cause(s) of toxicity, including a TRE/TIE WET monitoring schedule;
 - (b) Specific actions the Discharger will take to mitigate the impact of the discharge and prevent the recurrence of toxicity; and
 - (c) A schedule for these actions.
- b. Translator Study.** Should the Discharger request to use a translator for metals and selenium different than the USEPA conversion factor, it shall complete a translator study within 2 years from the date of the issuance of this permit as stated in the SIP. In the event a translator study is not completed within the specified time, the USEPA conversion factor-based water quality standard as specified in the CTR shall be effective as a default standard.
- c. Total Dissolved Solids Study.** The Discharger shall perform a study to evaluate whether a 400 mg/L incremental increase in salinity above the source water is practical and if not, what incremental increase is practical for its discharge. This report shall be submitted to the Regional Water Board's Executive Officer prior to the filing date for re-application. The following items describe the purpose and description of the minimum requirements for the report:
- i. The permitting authority may permit a discharge in excess of the 400 mg/L incremental increase at the time of issuance or reissuance of a NPDES discharge permit, upon satisfactory demonstration by the permittee that it is not practicable to attain the 400 mg/L limit.
 - ii. Demonstration by the applicant must include information on the following factors relating to the potential discharge:
 - (a) Description of the municipal entity and facilities.
 - (b) Description of the quantity and salinity of various waste streams into the collection system and contributing to total dissolved solids (TDS) of the discharge.
 - (c) Description of significant salt sources of the municipal wastewater collection system, and identification of entities responsible for each source, if available.
 - (d) Description of water rights, including diversions and consumptive use quantities.
 - (e) Description of the wastewater discharge, receiving waters, quantity, salt load, and salinity.

- (f) Alternative plans for minimizing salt contribution from the various sources affecting the TDS of the discharge. Alternative plans should include:
 - (1) Description of system salt sources and alternative means of control; and
 - (2) Cost of alternative plans in dollars per ton, of salt removed from discharge.
- (g) Such other information pertinent to demonstration of non-practicability as the permitting authority may deem necessary.
- iii. In determining what permit conditions shall be required, the permit issuing authority shall consider the following criteria including, but not limited to:
 - (a) The practicability of achieving the 400 mg/L incremental increase.
 - (b) Where the 400 mg/L incremental increase is not determined to be practicable, the Discharger shall provide the following:
 - (1) The impact of the proposed salt input of each alternative on the beneficial uses of the surface water in terms of tons per year and concentration;
 - (2) Costs per ton of salt removed from discharge of each alternative plan;
 - (3) Capability of minimizing the salt discharge
 - (4) A proposed value for the practical incremental increase; and
 - (5) A justification for the proposed practical incremental increased value; including justification that it would not affect beneficial uses or that produce detrimental physiological responses in human, plant, animal, or aquatic life.

Following review of the report, this permit may be re-opened to revise the TDS effluent limit.

3. Best Management Practices and Pollution Prevention

a. Pollutant Minimization Program

The Discharger shall develop and conduct a Pollutant Minimization Program (PMP) as further described below when there is evidence (e.g., sample results reported as “Detected, but Not Quantified” (DNQ) when the effluent limitation is less than the Method Detection Limit (MDL), sample results from analytical methods more sensitive than those methods required by this Order, presence of whole effluent toxicity, health advisories for fish consumption, results of benthic

or aquatic organism tissue sampling) that a priority pollutant is present in the effluent above an effluent limitation and either:

- i. A sample result is reported as DNQ and the effluent limitation is less than the RL; or
- ii. A sample result is reported as ND and the effluent limitation is less than the MDL, using definitions described in Attachment A and reporting protocols described in MRP section X.B.4.

The PMP shall include, but not be limited to, the following actions and submittals acceptable to the Regional Water Board:

- i. An annual review and semi-annual monitoring of potential sources of the reportable priority pollutant(s), which may include fish tissue monitoring and other bio-uptake sampling;
- ii. Quarterly monitoring for the reportable priority pollutant(s) in the influent to the wastewater treatment system;
- iii. Submittal of a control strategy designed to proceed toward the goal of maintaining concentrations of the reportable priority pollutant(s) in the effluent at or below the effluent limitation;
- iv. Implementation of appropriate cost-effective control measures for the reportable priority pollutant(s), consistent with the control strategy; and
- v. An annual status report that shall be sent to the Regional Water Board including:
 - (a) All PMP monitoring results for the previous year;
 - (b) A list of potential sources of the reportable priority pollutant(s);
 - (c) A summary of all actions undertaken pursuant to the control strategy; and
 - (d) A description of actions to be taken in the following year.

b. Storm Water – Not Applicable

- i. In the event there are storm water discharges associated with industrial activities, the Discharger shall submit a Notice of Intent and/or maintain coverage under the Water Quality Order No. 97-03-DWQ, NPDES General Permit No. CAS000001 for Discharges of Storm Water Associated with Industrial Activities.
 - (a) All storm water discharges from this facility must comply with the lawful requirements of municipalities, counties, drainage districts, and other local

agencies, regarding discharges of storm water to storm water drain systems or other courses under their jurisdiction.

(b) Storm water discharges from the facility shall not cause or threaten to cause pollution or contamination.

(c) Storm water discharges from the facility shall not contain hazardous substances equal to or in excess of a reportable quantity listed in 40 CFR Part 117 and/or 40 CFR Part 302.

4. Construction, Operation and Maintenance Specifications

a. Treatment Ponds

- i. A minimum depth of freeboard of two (2) feet shall be maintained at all times in all treatment ponds.
- ii. The treatment ponds shall be managed to control breeding of mosquitoes, in particular:
 - (a) An erosion control program should assure that small coves and irregularities are not created around the perimeter of the water surface;
 - (b) Weeds shall be minimized through control of water depth, harvesting, or herbicides; and
 - (c) Dead algae, vegetation, and debris shall not accumulate on the water surface.
- iii. The treatment ponds shall be maintained so they will be kept in aerobic conditions.
- iv. On-site wastes shall be strictly confined to the lands specifically designated for the disposal operation.
- v. Public contact with undisinfected wastewater shall be precluded through such means as fences, signs, and other acceptable alternatives.
- vi. Objectionable odors originating at this facility shall not be perceivable beyond the limits of the wastewater treatment and disposal area.

b. Facility and Treatment Operation

- i. The Discharger shall, at all times, properly operate and maintain all systems and components of collection, treatment and control which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance includes effective performance, adequate process controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar

systems when necessary to achieve compliance with the conditions of this Order. All systems both in service and reserved, shall be inspected and maintained on a regular basis. Records shall be kept of the inspection results and maintenance performed and made available to the Regional Water Board upon demand.

- ii. Temporary power shall be provided to maintain the plant in operation in the event of commercial power failure.
- iii. Adequate measures shall be taken to assure that unauthorized persons are effectively excluded from contact with the wastewater disposal facilities.
- iv. The Discharger shall implement acceptable operation and maintenance at the facility so that needed repair and maintenance are performed in a timely manner.

c. Antidegradation Analysis and Engineering Report for Proposed Plant Improvements

All proposed changes to the Facility that will result in the increase in flows, facility changes, and/or change in the nature and character of the discharge, must be reviewed and approved by the Executive Officer, prior to the start of construction of changes to the treatment facility. The Discharger shall submit a technical report that provides an analysis and justification to support the proposed plant expansion and improvement project. At a minimum, the report will evaluate treatment capacity, address mass increases of pollutants discharged, and propose additional units as necessary to enable adequate treatment. The report shall include time schedules for the ongoing and planned projects and address project status. The report shall also include documentation that any proposed increases in discharges will not violate the State Water Board's antidegradation policy. This analysis is necessary before the Board will consider approving any adjustment in effluent limitations.

d. Operations Plan for Proposed Plant Improvements

If the Discharger proposes changes to the Facility that will result in the increase in flows, facility changes, and/or change in the nature and character of the discharge, the Discharger shall submit an Operations Plan in accordance with CWC Section 13385(j)(1)(D) prior to the operation of the constructed treatment units. The Operations Plan will describe the actions the Discharger will take during the period of adjusting or testing, including steps to prevent violations and identifies the shortest reasonable time required for the period of adjusting and testing, not to exceed 90 days. Upon written acceptance of the Operations Plan by the Executive Officer, CWC Sections 13385(h) and 13385(i) do not apply, in accordance with CWC Section 13385(j)(1), if a violation is caused by the operation of a new or reconstructed wastewater treatment unit during a defined period of adjusting or testing, not to exceed 90 days.

e. Spill Response Plan

The Discharger shall develop a Spill Response Plan (SRP) within 60 days after the effective date of this Order. The plan shall be submitted for Regional Water Board staff review. Thereafter, the plan shall be updated annually, and shall be available for staff review during Regional Water Board inspections. The Discharger shall ensure that all operating personnel are familiar with the contents of the SRP. A copy of the SRP shall be maintained at the site and shall be accessible to all operating personnel.

5. Special Provisions for Municipal Facilities (POTWs Only)

a. Sludge Disposal Requirements

- i. The Discharger shall provide a plan as to the method, treatment, handling, and disposal of sludge that is consistent with all State and federal laws and regulations and obtain prior written approval from the Regional Water Board specifying location and method of disposal, before disposing of treated or untreated sludge, or similar solid waste materials using an alternative method than that described in the Findings of the Order.
- ii. The Discharger shall maintain a permanent log of all solids hauled away from the treatment facility for use/disposal elsewhere and shall provide a summary of the volume, type (screenings, grit, raw sludge, digested sludge), use (agricultural, composting, etc.), and the destination in accordance with the MRP of this Order. The sludge that is stockpiled at the treatment facility shall be sampled and analyzed for those constituents listed in the sludge monitoring section of the MRP of this Order and as required by Part 503. The results of the analyses should be submitted to the Regional Water Board as part of the MRP.
- iii. All sludge generated at the wastewater treatment plant will be disposed, treated, or applied to land in accordance with Part 503.
- iv. Collected screenings, sludge, and other solids removed from liquid wastes shall be disposed of in a manner that is consistent with State Water Resources Control Board and Integrated Waste Management Board's joint regulations in Title 27 of the CCRs and that is approved by the Regional Water Board's Executive Officer.
- v. The Discharger shall submit to the Regional Water Board a copy of the annual biosolids report submitted to USEPA.

b. Pretreatment

- i. In the event that (i) the facility has a treatment capacity greater than 5 MGD and Industrial Users [40 C.F.R. § 403.3(h)] are discharging pollutants which Pass Through [40 C.F.R. § 403.3(n)] or Interfere [40 C.F.R. § 403.3(i)] with

the operation of the wastewater treatment facility or are otherwise subject to National Pretreatment Standards [40 C.F.R. § 403.3(j)], (ii), Section 2233 of title 23 of the CCRs requires the facility to have and enforce an adequate pretreatment program, or (iii) the Regional Water Board or its Executive Officer determines that other circumstances warrant in order to prevent Interference with the wastewater treatment facility or Pass Through, then:

- (a) The Discharger shall be responsible for the compliance with all pretreatment requirements contained in CWA Part 403, and shall be subject to enforcement actions, penalties, and other remedies by the USEPA, or the Regional Water Board, as provided in the CWA, as amended (33 USC 1251 et. seq.) (hereinafter “Act”).
- (b) Within 365 days of the significant industrial wastewaters being discharged to the wastewater treatment plant, the Discharger shall seek a formal approval of its Pretreatment Plan from the Regional Water Board.
- (c) The Discharger must seek approval of its Pretreatment Program from the Regional Water Board subject to Provision VI.C.1.d of this Order in the event a Pretreatment Program is developed.

c. Collection Systems

- i. The Discharger’s collection system is part of the system that is subject to this Order. As such, the Discharger must properly operate and maintain its collection system (40 C.F.R. § 122.41(e)). The Discharger must report any non-compliance (40 C.F.R. § 122.41(l)(6) and (7)) and mitigate any discharge from the collection system in violation of this Order (40 C.F.R. § 122.41(d)). See the Order at Standard Provision VI.A.2.e and Attachment D, subsections I.C, I.D, V.E, and V.H.

6. Other Special Provisions

- a. The Discharger may be required to submit technical reports as directed by the Regional Water Board’s Executive Officer.
- b. The Discharger shall exclude from the wastewater treatment plant any liquid or solid waste that could adversely affect the plant operation or effluent quality. The excluded liquid or solid waste shall be disposed of in accordance with applicable regulations.

7. Compliance Schedules

- a. **Deliverables and Due Dates.** The Discharger shall comply with the following compliance schedules as summarized in Table 7.

Table 7. Compliance Schedules

Activity	Description	Due Date
TRE Workplan	Description of steps the Discharger will take in the event toxicity is detected. The workplan should describe investigation and evaluation techniques used to identify sources of toxicity; method for maximizing in-house efficiency; and identify the party who will conduct the TIE.	Within 90 days of the effective date of this Order
TDS Study	Submit a report indicating whether a 400 mg/L increase in salinity above the source water is practical.	Prior to filing date for re-application
Spill Response Plan	The Discharger shall develop a Spill Response Plan (SRP).	Within 60 days of the effective date of this Order

VII. COMPLIANCE DETERMINATION

Compliance with the effluent limitations contained in section IV of this Order will be determined as specified below:

A. General.

Compliance with effluent limitations for priority pollutants shall be determined using sample reporting protocols defined in the MRP and Attachment A and Attachment H of this Order. For purposes of reporting and administrative enforcement by the Regional and State Water Boards, the Discharger shall be deemed out of compliance with effluent limitations if the concentration of the priority pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reporting level (RL).

B. Multiple Sample Data.

When determining compliance with an AMEL, AWEL, or MDEL for priority pollutants and more than one sample result is available, the Discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of "Detected, but Not Quantified" (DNQ) or "Not Detected" (ND). In those cases, the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:

1. The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
2. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.

C. Average Monthly Effluent Limitation (AMEL).

If the average daily discharges over a calendar month exceeds the AMEL for a given parameter, this will represent a single violation, though the Discharger will be considered out of compliance for each day of that month for that parameter (e.g., resulting in 31 days of non-compliance in a 31-day month). If only a single sample is taken during the calendar month and the analytical result for that sample exceeds the AMEL, the Discharger will be considered out of compliance for that calendar month. The Discharger will only be considered out of compliance for days when the discharge occurs. For any one calendar month during which no sample (daily discharge) is taken, no compliance determination can be made for that calendar month.

D. Average Weekly Effluent Limitation (AWEL).

If the average of daily discharges over a calendar week exceeds the AWEL for a given parameter, this will represent a single violation, though the Discharger will be considered out of compliance for each day of that week for that parameter, resulting in 7 days of non-compliance. If only a single sample is taken during the calendar week and the analytical result for that sample exceeds the AWEL, the Discharger will be considered out of compliance for that calendar week. The Discharger will only be considered out of compliance for days when the discharge occurs. For any one calendar week during which no sample (daily discharge) is taken, no compliance determination can be made for that calendar week.

E. Maximum Daily Effluent Limitation (MDEL).

If a daily discharge exceeds the MDEL for a given parameter, the Discharger will be considered out of compliance for that parameter for that 1 day only within the reporting period. For any 1 day during which no sample is taken, no compliance determination can be made for that day.

F. Instantaneous Minimum Effluent Limitation.

If the analytical result of a single grab sample is lower than the instantaneous minimum effluent limitation for a parameter, the Discharger will be considered out of compliance for that parameter for that single sample. Non-compliance for each sample will be considered separately (e.g., the results of two grab samples taken within a calendar day that both are lower than the instantaneous minimum effluent limitation would result in two instances of non-compliance with the instantaneous minimum effluent limitation).

G. Instantaneous Maximum Effluent Limitation.

If the analytical result of a single grab sample is higher than the instantaneous maximum effluent limitation for a parameter, the Discharger will be considered out of compliance for that parameter for that single sample. Non-compliance for each sample will be considered separately (e.g., the results of two grab samples taken within a calendar day that both exceed the instantaneous maximum effluent limitation would

result in two instances of non-compliance with the instantaneous maximum effluent limitation).

H. Effect of Conducting a Pollutant Minimization Program (PMP).

If a sample result for a priority pollutant, or the arithmetic mean or median of multiple sample results is below the RL, and there is evidence that the priority pollutant is present in the effluent above an effluent limitation and the Discharger conducts a PMP for the priority pollutant (as described in Provision VI.C.3.a.), the Discharger shall not be deemed out of compliance.

I. Water Quality-Based Effluent Limitations.

1. In accordance with Section 2.4.5 of the SIP, compliance with water quality-based effluent limitations shall be determined as follows”
 - a. Dischargers shall be deemed out of compliance with an effluent limitation if the concentration of a priority pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reported Minimum Level (ML).
 - b. When determining compliance with an average monthly effluent limitation and more than one sample result is available in a month, the Discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of DNQ or ND. In those cases, the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
 - i. The data set shall be ranked from low to high, reported ND determinations lowest, DNQ determinations next, and followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
 - ii. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than a DNQ.

If a sample result, or the arithmetic mean or median of multiple sample results, is below the reported ML, and there is evidence that the priority pollutant is present in the effluent above an effluent limitation and the Discharger conducts a PMP, the Discharger shall not be deemed out of compliance.

J. Mass and Concentration Limitation.

Compliance with mass and concentration effluent limitations for the same parameter shall be determined separately with their respective limitations. When the concentration of a constituent in an effluent sample is determined to be ND or DNQ, the

corresponding mass emission rate (MER) determined from that sample concentration shall also be reported as ND or DNQ.

K. Percent Removal.

Compliance with the equivalent to secondary treatment standard for monthly average percent removal of biochemical oxygen demand, pursuant to 40 CFR Part 133, shall be determined separately for each wastewater treatment facility discharging through an outfall. For each wastewater treatment facility, the monthly average percent removal is the average of the calculated daily discharge percent removals only for days on which the constituent concentrations is monitored in both the influent and effluent of the wastewater treatment facility at locations specified in the MRP (Attachment E) within a calendar month.

The percent removal for each day shall be calculated according to the following equation:

$$\text{Daily Discharge Percent Removal} = ((\text{Influent Concentration} - \text{Effluent Concentration}) / \text{Influent Concentration}) \times 100\%$$

L. Acute and Chronic Toxicity Narrative Effluent Limitations.

Compliance with WET limitations established in the Order shall be determined in accordance with Section III.B of the State Water Board's Water Quality Enforcement Policy.

M. Bacterial Effluent Limitations.

Compliance with the bacterial effluent limitations established in section IV.A.1.d. of this Order shall be determined as follows:

1. If the calculated geometric mean bacterial concentrations for *E. coli*, enterococci, or fecal coliform exceed the 30-day geometric mean effluent limitations summarized in the Limitations and Discharge Requirements section IV.A.1.d. of this Order, this will represent a single violation of the water quality-based effluent limitation for bacteria and the Discharger will be considered out of compliance for the month in which the samples were collected.
2. If the bacterial concentrations for *E. coli* or enterococci (when both samples are collected on the same day) exceed the maximum bacterial densities summarized in the Limitations and Discharge Requirements section, IV.A.1.d. of this Order, this will represent a single violation of the water quality-based effluent limitation for bacteria and the Discharger will be considered out of compliance for the day in which the samples were collected.

3. If more than ten percent of the bacterial concentrations for fecal coliform exceed 400 per 100 milliliters, this will represent a single violation of the water quality-based effluent limitation for bacteria and the Discharger will be considered out of compliance for the month in which the samples were collected.

DRAFT Sept. 2, 2008

ATTACHMENT A – DEFINITIONS

Acutely Toxic Conditions

When used in the context of mixing zones, acutely toxic conditions refers to lethality that occurs to mobile aquatic organisms that move or drift through the mixing zone.

Annual Average Effluent Limitation

The highest allowable average of monthly discharges over a calendar year, calculated as the sum of all monthly discharges measured during a calendar year divided by the number of monthly discharges measured during that year.

Arithmetic Mean (μ)

Also called the average, is the sum of measured values divided by the number of samples. For ambient water concentrations, the arithmetic mean is calculated as follows:

$$\text{Arithmetic mean} = \mu = \Sigma x / n \quad \text{where: } \Sigma x \text{ is the sum of the measured ambient water concentrations, and } n \text{ is the number of samples.}$$

Average Monthly Effluent Limitation (AMEL)

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

Average Weekly Effluent Limitation (AWEL)

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

Best Management Practices (BMPs)

BMPs are methods, measures, or practices designed and selected to reduce or eliminate the discharge of pollutants to surface waters from point and non-point discharges including storm water. BMPs include structural and non-structural controls, and operation and maintenance procedures, which can be applied before, during, and/or after pollution producing activities.

Bioaccumulative

Those substances taken up by an organism from its surrounding medium through gill membranes, epithelial tissue, or from food and subsequently concentrated and retained in the body of the organism.

Carcinogenic

Pollutants are substances that are known to cause cancer in living organisms.

Coefficient of Variation (CV)

CV is a measure of the data variability and is calculated as the estimated standard deviation divided by the arithmetic mean of the observed values.

Daily Discharge

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in the permit), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

Detected, but Not Quantified (DNQ)

DNQ are those sample results less than the RL, but greater than or equal to the laboratory's MDL.

Dilution Credit

Dilution Credit is the amount of dilution granted to a discharge in the calculation of a water quality-based effluent limitation, based on the allowance of a specified mixing zone. It is calculated from the dilution ratio or determined through conducting a mixing zone study or modeling of the discharge and receiving water.

Effluent Concentration Allowance (ECA)

ECA is a value derived from the water quality criterion/objective, dilution credit, and ambient background concentration that is used, in conjunction with the coefficient of variation for the effluent monitoring data, to calculate a long-term average (LTA) discharge concentration. The ECA has the same meaning as waste load allocation (WLA) as used in USEPA guidance (Technical Support Document For Water Quality-based Toxics Control, March 1991, second printing, EPA/505/2-90-001).

Enclosed Bays

Enclosed bays means indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between the headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. Enclosed bays include, but are not limited to, Humboldt Bay, Bodega Harbor, Tomales Bay, Drake's Estero, San Francisco Bay, Morro Bay, Los Angeles-Long Beach Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay. Enclosed bays do not include inland surface waters or ocean waters.

Estimated Chemical Concentration

The estimated chemical concentration that results from the confirmed detection of the substance by the analytical method below the ML value.

Estuaries

Estuaries means waters, including coastal lagoons, located at the mouths of streams that serve as areas of mixing for fresh and ocean waters. Coastal lagoons and mouths of streams that are temporarily separated from the ocean by sandbars shall be considered estuaries. Estuarine waters shall be considered to extend from a bay or the open ocean to a point upstream where there is no significant mixing of fresh water and seawater. Estuarine waters included, but are not limited to, the Sacramento-San Joaquin Delta, as defined in Water Code section 12220, Suisun Bay, Carquinez Strait downstream to the Carquinez Bridge, and appropriate areas of the Smith, Mad, Eel, Noyo, Russian, Klamath, San Diego, and Otay rivers. Estuaries do not include inland surface waters or ocean waters.

Existing Discharger

Any Discharger that is not a new Discharger. An existing Discharger includes an "increasing Discharger" (i.e., an existing Facility with treatment systems in place from its current discharge that is or will be expanding, upgrading, or modifying its existing permitted discharge after the effective date of this Policy).

Geometric Mean

Geometric mean is a measure of the central tendency of a data set that minimizes the effects of extreme values. The geometric mean used for determining compliance with bacterial standards is calculated with the following equation:

Geometric Mean = $(C_1 \times C_2 \times \dots \times C_n)^{1/n}$ where n = the number of days samples were collected during the period, and C = the concentration of bacteria (CFU/100 mL) found on each day of sampling.

Incompletely-Mixed Discharge

A discharge that contributes to a condition that does not meet the meaning of a completely-mixed discharge condition.

Infeasible

Infeasible means not capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, legal, social, and technological factors.

Inland Surface Waters

All surface waters of the State that do not include the ocean, enclosed bays, or estuaries.

Instantaneous Maximum Effluent Limitation

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

Instantaneous Minimum Effluent Limitation

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

Load Allocation (LA)

The portion of a receiving water's total maximum daily load that is allocated to one of its non-point sources of pollution or to natural background sources.

Maximum Daily Effluent Limitation (MDEL)

The highest allowable daily discharge of a pollutant, over a calendar day (or 24-hour period). For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the arithmetic mean measurement of the pollutant over the day.

Median

The middle measurement in a set of data. The median of a set of data is found by first arranging the measurements in order of magnitude (either increasing or decreasing order). If the number of measurements (n) is odd, then the median = $X_{(n+1)/2}$. If n is even, then the median = $(X_{n/2} + X_{(n/2)+1})/2$ (i.e., the midpoint between the $n/2$ and $n/2+1$).

Method Detection Limit (MDL)

The minimum concentration of a substance that can be measured and reported with 99 percent confidence that the analyte concentration is greater than zero, as defined in Title 40 of the Code of Federal Regulations, Part 136, Attachment B, revised as of July 3, 1999.

Minimum Level (ML)

The concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

Mixing Zone

Mixing Zone is a limited volume of receiving water that is allocated for mixing with a wastewater discharge where water quality criteria can be exceeded without causing adverse effects to the overall water body.

New Discharger

New Discharger includes any building, structure, Facility, or installation from which there is, or may be, a discharge of pollutants, the construction of which commenced after the effective date of this Policy.

Not Detected (ND)

ND are those sample results less than the laboratory's MDL.

Objectionable Bottom Deposits

Objectionable Bottom Deposits are an accumulation of materials or substances on or near the bottom of a water body, which creates conditions that adversely impact aquatic life, human health, beneficial uses, or aesthetics. These conditions include, but are not limited to, the accumulation of pollutants in the sediments and other conditions that result in harm to benthic organisms, production of food chain organisms, or fish egg development. The presence of such deposits shall be determined by Regional Water Board(s) on a case-by-case basis.

Ocean Waters

The territorial marine waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. Discharges to ocean waters are regulated in accordance with the State Water Board's California Ocean Plan.

Persistent Pollutants

Substances for which degradation or decomposition in the environment is nonexistent or very slow.

Pollutant Minimization Program (PMP)

PMP means waste minimization and pollution prevention actions that include, but are not limited to, product substitution, waste stream recycling, alternative waste management methods, and education of the public and businesses. The goal of the PMP shall be to reduce all potential sources of a priority pollutant(s) through pollutant minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the water quality-based effluent limitation. Pollution prevention measures may be particularly appropriate for persistent bioaccumulative priority pollutants where there is evidence that beneficial uses are being impacted. The Regional Water Board may consider cost effectiveness when establishing the requirements of a PMP. The completion and implementation of a Pollution Prevention Plan, if required pursuant to CWC Section 13263.3(d), shall be considered to fulfill the PMP requirements.

Pollution Prevention

Pollution Prevention means any action that causes a net reduction in the use or generation of a hazardous substance or other pollutant that is discharged into water and includes, but is not limited to, input change, operational improvement, production process change, and product reformulation (as defined in CWC Section 13263.3). Pollution prevention does not include actions that merely shift a pollutant in wastewater from one environmental medium to another environmental medium, unless clear environmental benefits of such an approach are identified to the satisfaction of the State or Regional Water Board.

Public Entity

Public Entity includes the Federal government or a state, county, city and county, city, district, public authority, or public agency.

Reporting Level (RL)

RL is the ML (and its associated analytical method) chosen by the Discharger for reporting and compliance determination from the MLs included in this Order. The MLs included in this Order correspond to approved analytical methods for reporting a sample result that are selected by the Regional Water Board either from Appendix 4 of the SIP in accordance with section 2.4.2 of the SIP or established in accordance with section 2.4.3 of the SIP. The ML is based on the proper application of method-based analytical procedures for sample preparation and the absence of any matrix interferences. Other factors may be applied to the ML depending on the specific sample preparation steps employed. For example, the treatment typically applied in cases where there are matrix-effects is to dilute the sample or sample aliquot by a factor of ten. In such cases, this additional factor must be applied to the ML in the computation of the RL.

Satellite Collection System

The portion, if any, of a sanitary sewer system owned or operated by a different public agency than the agency that owns and operates the wastewater treatment facility that a sanitary sewer system is tributary to.

Source of Drinking Water

Any water designated as municipal or domestic supply (MUN) in a Regional Water Board Basin Plan.

Standard Deviation (σ)

Standard Deviation is a measure of variability that is calculated as follows:

$$\sigma = (\sum[(x - \mu)^2]/(n - 1))^{0.5}$$

where:

x is the observed value;

μ is the arithmetic mean of the observed values; and

n is the number of samples.

State Implementation Policy (SIP)

The Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California.

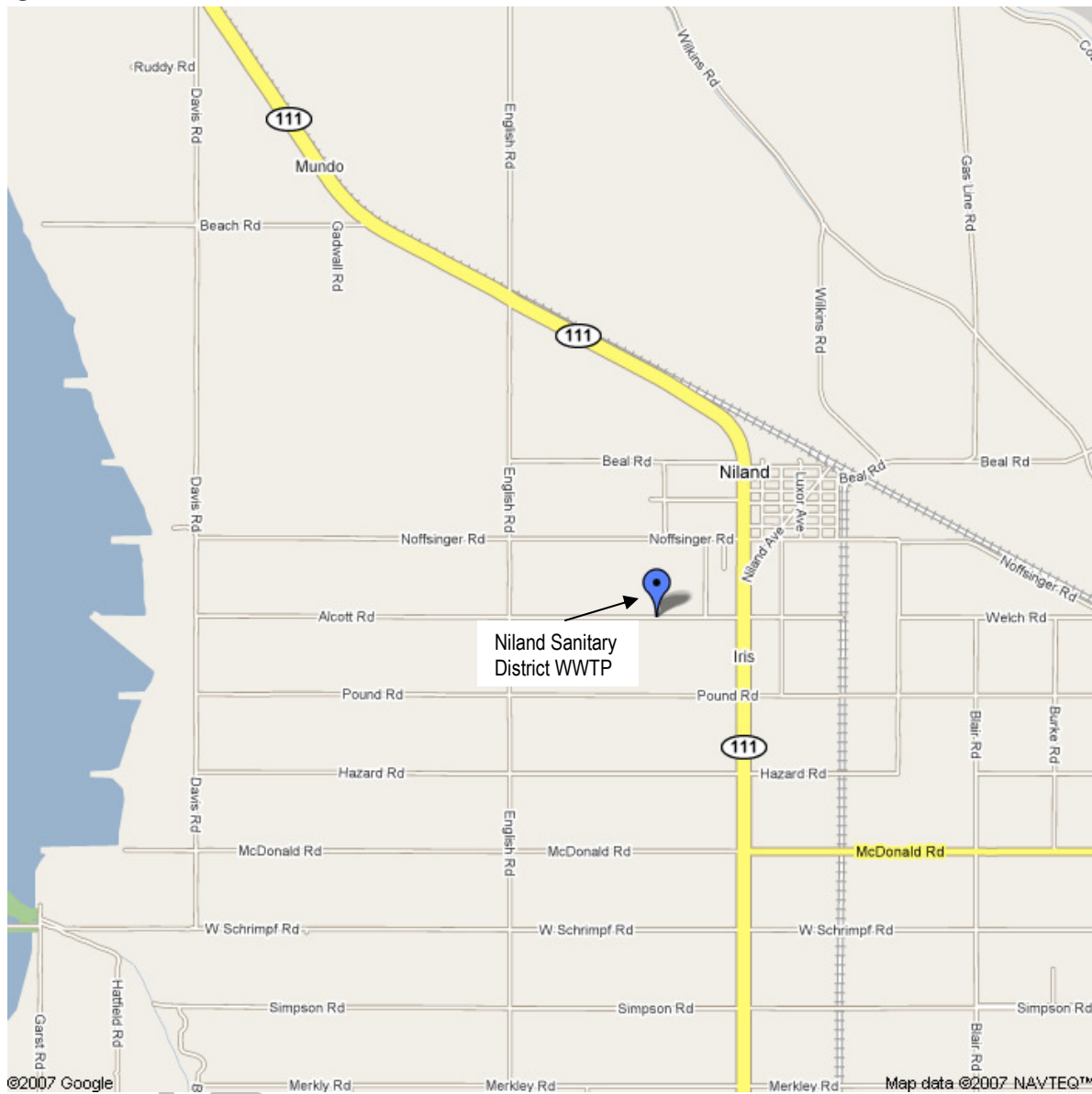
Teratogenic

Teratogenic pollutants are substances that are known to cause structural abnormalities or birth defects in living organisms.

Toxicity Reduction Evaluation (TRE)

TRE is a study conducted in a step-wise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.)

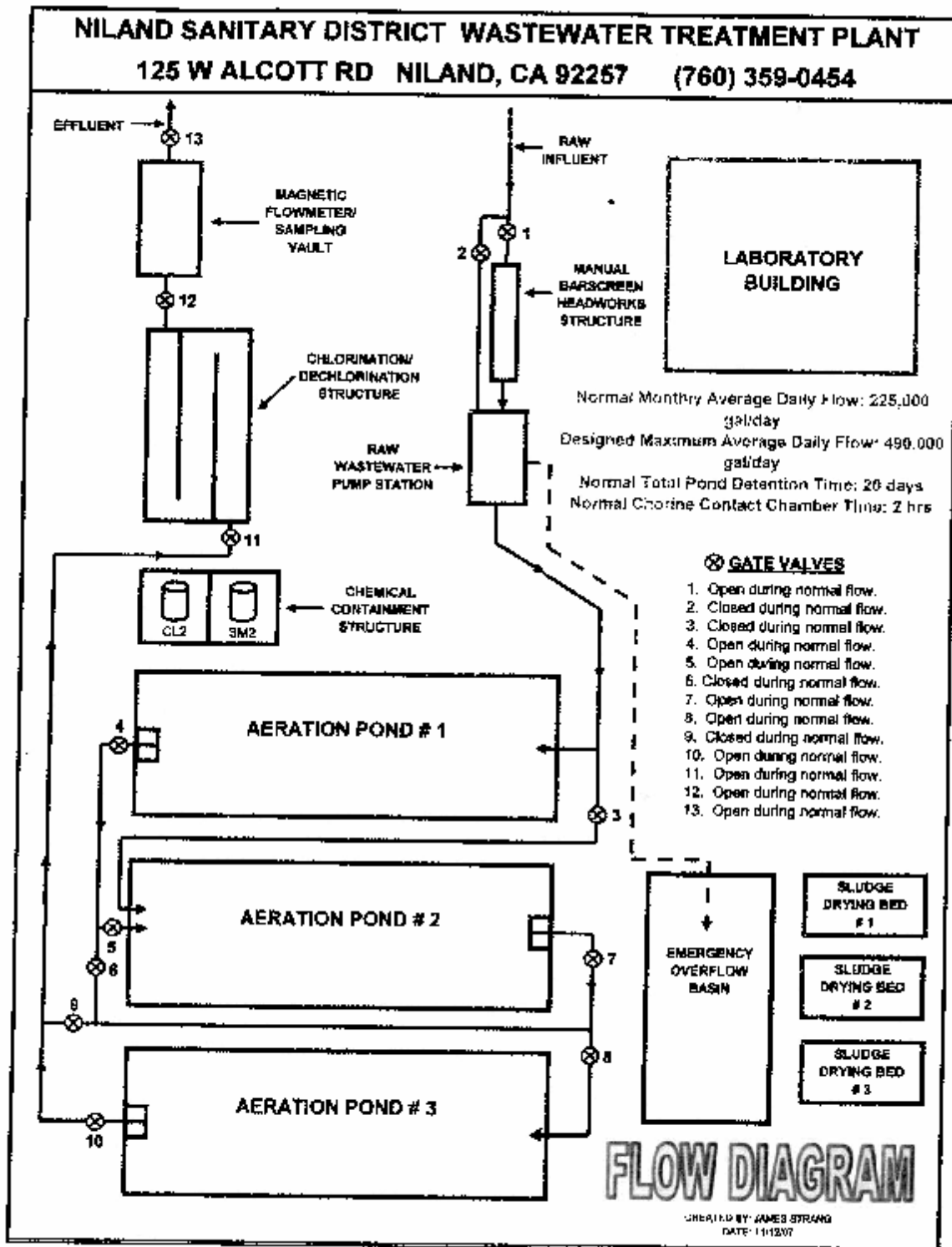
ATTACHMENT B – MAP



NILAND SANITARY DISTRICT
NILAND SANITARY WASTEWATER TREATMENT PLANT
Niland – Imperial County

Discharge Location – “R” Drain, SW 1/4 of Section 9, T11S, R14E, SBB&M

ATTACHMENT C – FLOW SCHEMATIC



ATTACHMENT D – STANDARD PROVISIONS

I. STANDARD PROVISIONS – PERMIT COMPLIANCE

A. Duty to Comply

1. The Discharger must comply with all of the conditions of this Order. Any noncompliance constitutes a violation of the CWA and the CWC and is grounds for enforcement action, for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application. (40 C.F.R. § 122.41(a).)
2. The Discharger shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants and with standards for sewage sludge use or disposal established under Section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. (40 C.F.R. § 122.41(a)(1).)

B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this Order. (40 C.F.R. § 122.41(c).)

C. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. (40 C.F.R. § 122.41(d).)

D. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Discharger only when necessary to achieve compliance with the conditions of this Order. (40 C.F.R. § 122.41(e).)

E. Property Rights

1. This Order does not convey any property rights of any sort or any exclusive privileges. (40 C.F.R. § 122.41(g).)
2. The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations. (40 C.F.R. § 122.5(c).)

F. Inspection and Entry

The Discharger shall allow the Regional Water Board, State Water Board, United States Environmental Protection Agency (USEPA), and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to (40 C.F.R. § 122.41(i); Wat. Code, § 13383):

1. Enter upon the Discharger's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order (40 C.F.R. § 122.41(i)(1));
2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order (40 C.F.R. § 122.41(i)(2));
3. Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order (40 C.F.R. § 122.41(i)(3)); and
4. Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location. (40 C.F.R. § 122.41(i)(4).)

G. Bypass

1. Definitions

- a. "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility. (40 C.F.R. § 122.41(m)(1)(i).)
- b. "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production. (40 C.F.R. § 122.41(m)(1)(ii).)

2. Bypass not exceeding limitations. The Discharger may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions listed in Standard Provisions – Permit Compliance I.G.3, I.G.4, and I.G.5 below. (40 C.F.R. § 122.41(m)(2).)

3. Prohibition of bypass. Bypass is prohibited, and the Regional Water Board may take enforcement action against a Discharger for bypass, unless (40 C.F.R. § 122.41(m)(4)(i)):

- a. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage (40 C.F.R. § 122.41(m)(4)(i)(A));

- b.** There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance (40 C.F.R. § 122.41(m)(4)(i)(B)); and
 - c.** The Discharger submitted notice to the Regional Water Board as required under Standard Provisions – Permit Compliance I.G.5 below. (40 C.F.R. § 122.41(m)(4)(i)(C).)
- 4.** The Regional Water Board may approve an anticipated bypass, after considering its adverse effects, if the Regional Water Board determines that it will meet the three conditions listed in Standard Provisions – Permit Compliance I.G.3 above. (40 C.F.R. § 122.41(m)(4)(ii).)
- 5. Notice**
 - a.** Anticipated bypass. If the Discharger knows in advance of the need for a bypass, it shall submit a notice, if possible at least 10 days before the date of the bypass. (40 C.F.R. § 122.41(m)(3)(i).)
 - b.** Unanticipated bypass. The Discharger shall submit notice of an unanticipated bypass as required in Standard Provisions - Reporting V.E below (24-hour notice). (40 C.F.R. § 122.41(m)(3)(ii).)

H. Upset

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the Discharger. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. (40 C.F.R. § 122.41(n)(1).)

- 1.** Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review. (40 C.F.R. § 122.41(n)(2).)
- 2.** Conditions necessary for a demonstration of upset. A Discharger who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that (40 C.F.R. § 122.41(n)(3)):

- a. An upset occurred and that the Discharger can identify the cause(s) of the upset (40 C.F.R. § 122.41(n)(3)(i));
 - b. The permitted facility was, at the time, being properly operated (40 C.F.R. § 122.41(n)(3)(ii));
 - c. The Discharger submitted notice of the upset as required in Standard Provisions – Reporting V.E.2.b below (24-hour notice) (40 C.F.R. § 122.41(n)(3)(iii)); and
 - d. The Discharger complied with any remedial measures required under Standard Provisions – Permit Compliance I.C above. (40 C.F.R. § 122.41(n)(3)(iv).)
3. Burden of proof. In any enforcement proceeding, the Discharger seeking to establish the occurrence of an upset has the burden of proof. (40 C.F.R. § 122.41(n)(4).)

II. STANDARD PROVISIONS – PERMIT ACTION

A. General

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition. (40 C.F.R. § 122.41(f).)

B. Duty to Reapply

If the Discharger wishes to continue an activity regulated by this Order after the expiration date of this Order, the Discharger must apply for and obtain a new permit. (40 C.F.R. § 122.41(b).)

C. Transfers

This Order is not transferable to any person except after notice to the Regional Water Board. The Regional Water Board may require modification or revocation and reissuance of the Order to change the name of the Discharger and incorporate such other requirements as may be necessary under the CWA and the Water Code. (40 C.F.R. § 122.41(l)(3); § 122.61.)

III. STANDARD PROVISIONS – MONITORING

- A. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. (40 C.F.R. § 122.41(j)(1).)
- B. Monitoring results must be conducted according to test procedures under Part 136 or, in the case of sludge use or disposal, approved under Part 136 unless otherwise specified in Part 503 unless other test procedures have been specified in this Order. (40 C.F.R. § 122.41(j)(4); § 122.44(i)(1)(iv).)

IV. STANDARD PROVISIONS – RECORDS

A. Except for records of monitoring information required by this Order related to the Discharger's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by Part 503), the Discharger shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Regional Water Board Executive Officer at any time. (40 C.F.R. § 122.41(j)(2).)

B. Records of monitoring information shall include:

1. The date, exact place, and time of sampling or measurements (40 C.F.R. § 122.41(j)(3)(i));
2. The individual(s) who performed the sampling or measurements (40 C.F.R. § 122.41(j)(3)(ii));
3. The date(s) analyses were performed (40 C.F.R. § 122.41(j)(3)(iii));
4. The individual(s) who performed the analyses (40 C.F.R. § 122.41(j)(3)(iv));
5. The analytical techniques or methods used (40 C.F.R. § 122.41(j)(3)(v)); and
6. The results of such analyses. (40 C.F.R. § 122.41(j)(3)(vi).)

C. Claims of confidentiality for the following information will be denied (40 C.F.R. § 122.7(b)):

1. The name and address of any permit applicant or Discharger (40 C.F.R. § 122.7(b)(1)); and
2. Permit applications and attachments, permits and effluent data. (40 C.F.R. § 122.7(b)(2).)

V. STANDARD PROVISIONS – REPORTING

A. Duty to Provide Information

The Discharger shall furnish to the Regional Water Board, State Water Board, or USEPA within a reasonable time, any information which the Regional Water Board, State Water Board, or USEPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Discharger shall also furnish to the Regional Water Board, State Water Board, or USEPA copies of records required to be kept by this Order. (40 C.F.R. § 122.41(h); Wat. Code, § 13267.)

B. Signatory and Certification Requirements

1. All applications, reports, or information submitted to the Regional Water Board, State Water Board, and/or USEPA shall be signed and certified in accordance with Standard Provisions – Reporting V.B.2, V.B.3, V.B.4, and V.B.5 below. (40 C.F.R. § 122.41(k).)
2. All permit applications shall be signed by either a principal executive officer or ranking elected official. For purposes of this provision, a principal executive officer of a federal agency includes: (i) the chief executive officer of the agency, or (ii) a senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., Regional Administrators of USEPA). (40 C.F.R. § 122.22(a)(3).)
3. All reports required by this Order and other information requested by the Regional Water Board, State Water Board, or USEPA shall be signed by a person described in Standard Provisions – Reporting V.B.2 above, or by a duly authorized representative of that person. A person is a duly authorized representative only if:
 - a. The authorization is made in writing by a person described in Standard Provisions – Reporting V.B.2 above (40 C.F.R. § 122.22(b)(1));
 - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) (40 C.F.R. § 122.22(b)(2)); and
 - c. The written authorization is submitted to the Regional Water Board and State Water Board. (40 C.F.R. § 122.22(b)(3).)
4. If an authorization under Standard Provisions – Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions – Reporting V.B.3 above must be submitted to the Regional Water Board and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative. (40 C.F.R. § 122.22(c).)
5. Any person signing a document under Standard Provisions – Reporting V.B.2 or V.B.3 above shall make the following certification:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware

that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.” (40 C.F.R. § 122.22(d).)

C. Monitoring Reports

1. Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order. (40 C.F.R. § 122.22(l)(4).)
2. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the Regional Water Board or State Water Board for reporting results of monitoring of sludge use or disposal practices. (40 C.F.R. § 122.41(l)(4)(i).)
3. If the Discharger monitors any pollutant more frequently than required by this Order using test procedures approved under Part 136 or, in the case of sludge use or disposal, approved under Part 136 unless otherwise specified in Part 503, or as specified in this Order, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Regional Water Board. (40 C.F.R. § 122.41(l)(4)(ii).)
4. Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order. (40 C.F.R. § 122.41(l)(4)(iii).)

D. Compliance Schedules

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date. (40 C.F.R. § 122.41(l)(5).)

E. Twenty-Four Hour Reporting

1. The Discharger shall report any noncompliance that may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Discharger becomes aware of the circumstances. A written submission shall also be provided within five (5) days of the time the Discharger becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance. (40 C.F.R. § 122.41(l)(6)(i).)
2. The following shall be included as information that must be reported within 24 hours under this paragraph (40 C.F.R. § 122.41(l)(6)(ii)):
 - a. Any unanticipated bypass that exceeds any effluent limitation in this Order. (40 C.F.R. § 122.41(l)(6)(ii)(A).)

b. Any upset that exceeds any effluent limitation in this Order. (40 C.F.R. § 122.41(l)(6)(ii)(B).)

3. The Regional Water Board may waive the above-required written report under this provision on a case-by-case basis if an oral report has been received within 24 hours. (40 C.F.R. § 122.41(l)(6)(iii).)

F. Planned Changes

The Discharger shall give notice to the Regional Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when (40 C.F.R. § 122.41(l)(1)):

1. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) (40 C.F.R. § 122.41(l)(1)(i)); or
2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are not subject to effluent limitations in this Order. (40 C.F.R. § 122.41(l)(1)(ii).)
3. The alteration or addition results in a significant change in the Discharger's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. (40 C.F.R. § 122.41(l)(1)(iii).)

G. Anticipated Noncompliance

The Discharger shall give advance notice to the Regional Water Board or State Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with General Order requirements. (40 C.F.R. § 122.41(l)(2).)

H. Other Noncompliance

The Discharger shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above. (40 C.F.R. § 122.41(l)(7).)

I. Other Information

When the Discharger becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Regional Water Board, State Water Board, or USEPA, the Discharger shall promptly submit such facts or information. (40 C.F.R. § 122.41(l)(8).)

VI. STANDARD PROVISIONS – ENFORCEMENT

- A.** The Regional Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387

VII. ADDITIONAL PROVISIONS – NOTIFICATION LEVELS

A. Publicly-Owned Treatment Works (POTWs)

All POTWs shall provide adequate notice to the Regional Water Board of the following (40 C.F.R. § 122.42(b)):

- 1.** Any new introduction of pollutants into the POTW from an indirect discharger that would be subject to sections 301 or 306 of the CWA if it were directly discharging those pollutants (40 C.F.R. § 122.42(b)(1)); and
- 2.** Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of adoption of the Order. (40 C.F.R. § 122.42(b)(2).)
- 3.** Adequate notice shall include information on the quality and quantity of effluent introduced into the POTW as well as any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW. (40 C.F.R. § 122.42(b)(3).)

ATTACHMENT E – MONITORING AND REPORTING PROGRAM

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ATTACHMENT E – MONITORING AND REPORTING PROGRAM (MRP)

The Code of Federal Regulations Section 122.48 requires that all NPDES permits specify monitoring and reporting requirements. Water Code Sections 13267 and 13383 also authorize the Regional Water Quality Control Board (Regional Water Board) to require technical and monitoring reports. This MRP establishes monitoring and reporting requirements, which implement the federal and California regulations.

I. GENERAL MONITORING PROVISIONS

- A.** Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge. All samples shall be taken at the monitoring locations specified below and, unless otherwise specified, before the monitored flow joins or is diluted by any other waste stream, body of water, or substance. Monitoring locations shall not be changed without notification to and the approval of this Regional Water Board.
- B.** Appropriate flow measurement devices and methods consistent with accepted scientific practices shall be selected and used to ensure the accuracy and reliability of measurements of the volume of monitored discharges. The devices shall be installed, calibrated and maintained to ensure that the accuracy of the measurements is consistent with the accepted capability of that type of device. Devices selected shall be capable of measuring flows with a maximum deviation of less than ± 10 percent from true discharge rates throughout the range of expected discharge volumes. Guidance in selection, installation, calibration and operation of acceptable flow measurement devices can be obtained from the following references:
 - 1. "A Guide to Methods and Standards for the Measurement of Water Flow," U.S. Department of Commerce, National Bureau of Standards, NBS Special Publication 421, May 1975, 96 pp. (Available from the U.S. Government Printing Office, Washington, D.C. 20402. Order by SD Catalog No. C13.10:421.)
 - 2. "Water Measurement Manual," U.S. Department of Interior, Bureau of Reclamation, Second Edition, Revised Reprint, 1974, 327 pp. (Available from the U.S. Government Printing Office, Washington, D.C. 20402. Order by Catalog No. 172.19/2:W29/2, Stock No. S/N 24003-0027.)
 - 3. "Flow Measurement in Open Channels and Closed Conduits," U.S. Department of Commerce, National Bureau of Standards, NBS Special Publication 484, October 197, 982 pp. (Available in paper copy or microfiche from National Technical Information Services (NTIS) Springfield, VA 22151. Order by NTIS No. PB-273 535/5ST.)
 - 4. "NPDES Compliance Sampling Manual," USEPA, Office of Water Enforcement, Publication MDC-51, 1977, 140 pp. (Available from the General Services Administration (8FFS), Centralized Mailing Lists Services, Building 41, Denver Federal Center, CO 80225.)

- C.** Unless otherwise approved by the Regional Water Board's Executive Officer, all analyses shall be conducted at a laboratory certified for such analyses by the State Department of Health Services. Laboratories analyzing monitoring samples shall be certified by the Department of Health Services, in accordance with the provision of Water Code section 13176, and must include quality assurance/quality control data with their reports. All analyses shall be conducted in accordance with the latest edition of "Guidelines Establishing Test Procedures for Analysis of Pollutants", promulgated by the USEPA.
- D.** All monitoring instruments and devices used by the discharger to fulfill the prescribed monitoring program shall be properly maintained and calibrated as necessary to ensure their continued accuracy. All flow measurement devices shall be calibrated at least once per year to ensure continued accuracy for the devices.
- E.** Monitoring results, including noncompliance, shall be reported at intervals and in a manner specified in this MRP.
- F.** If the facility is not in operation, or there is no discharge during a required reporting period, the Discharger shall forward a letter to the Regional Water Board indicating that there has been no activity during the required reporting period.

II. MONITORING LOCATIONS

The Discharger shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order:

Table E-1. Monitoring Station Locations

Discharge Point Name	Monitoring Location Name	Monitoring Location Description (include Latitude and Longitude when available)
--	INF-001	Wastewater influent to the treatment facility
001	EFF-001	Effluent wastewater from the treatment facility discharged to the "R" Drain; Latitude 33° 13' 38" North and Longitude 115° 31' 38" West.
--	RSW-001	Receiving water ("R" Drain) monitoring location not to exceed 100 feet upstream from the location where the effluent enters the "R" Drain
--	RSW-002	Receiving water ("R" Drain) monitoring location not to exceed 25 feet downstream from the location where the effluent enters the "R" Drain
--	SLD-001	Sludge, prior to removal and disposal
--	INT-001	Visual freeboard monitoring shall occur.

III. INFLUENT MONITORING REQUIREMENTS

A. Monitoring Location INF-001

1. The Discharger shall monitor wastewater influent to the facility at Monitoring Location Name INF-001 as follows:

Table E-2. Influent Monitoring

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
20° BOD ₅	mg/L ¹	24-Hr. Composite	2x/Month ²	See Footnote 3
Total Suspended Solids	mg/L ¹	24-Hr. Composite	2x/Month ²	See Footnote 3

1 mg/L = milligrams per liter

2 Sample to be collected every other calendar week in the month.

3 Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136; for priority pollutants the methods must meet the lowest minimum levels (MLs) specified in Attachment 4 of the SIP. Where no methods are specified for a given pollutant, the methods must be approved by this Regional Water Board or the State Water Board.

IV. EFFLUENT MONITORING REQUIREMENTS

A. Monitoring Location EFF-001

1. The Discharger shall monitor wastewater treatment plant effluent at Monitoring Location EFF-001 as follows. If more than one analytical test method is listed for a

given parameter, the Discharger must select from the listed methods and corresponding Minimum Level:

Table E-3. Effluent Monitoring

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method	Minimum Level
Flow	MGD	Flow Meter Reading	1x/Day	See Footnote 1	N/A
pH	Standard Units	Grab	1x/Day	See Footnote 1	N/A
Residual Chlorine	mg/L	Grab	1x/Day	See Footnote 1	N/A
Temperature	°F	Grab	1x/Day	See Footnote 1	N/A
Enterococci	MPN/100 ml	Grab	5x/Month ²	See Footnote 1	N/A
Escherichia Coli	MPN/100 ml	Grab	5x/Month ²	See Footnote 1	N/A
Fecal Coliform	MPN/100 ml	Grab	5x/Month ²	See Footnote 1	N/A
Copper	µg/L	Grab	1x/Month	See Footnote 1	2 µg/L
Thallium	µg/L	Grab	1x/Month	See Footnote 1	5 µg/L
Total Suspended Solids	mg/L	Grab	2x/Month	See Footnote 1	N/A
20°C BOD ₅	mg/L	Grab	2x/Month	See Footnote 1	N/A
Hardness (as CaCO ₃)	mg/L	Grab	2x/Year ⁴	See Footnote 1	N/A
Nitrates as Nitrogen (N)	mg/L	Grab	2x/Year ⁴	See Footnote 1	N/A
Nitrites as N	mg/L	Grab	2x/Year ⁴	See Footnote 1	N/A
Ammonia Nitrogen as N	mg/L	Grab	2x/Year ⁴	See Footnote 1	N/A
Total Nitrogen as N	mg/L	Grab	2x/Year ⁴	See Footnote 1	N/A
Total Phosphate as Phosphorus (P)	mg/L	Grab	2x/Year ⁴	See Footnote 1	N/A
Ortho-Phosphate as P	mg/L	Grab	2x/Year ⁴	See Footnote 1	N/A
Total Dissolved Solids	mg/L	Grab	2x/Year ⁴	See Footnote 1	N/A
Oil and Grease	mg/L	Grab	1x/Year	See Footnote 1	N/A
Priority Pollutants ³	µg/L	Grab	1x/Year	See Footnote 1	See Footnote 1

- 1 Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136; for priority pollutants the methods must meet the lowest minimum levels (MLs) specified in Attachment 4 of the SIP, included as Attachment G. Where no methods are specified for a given pollutant, the methods must be approved by this Regional Water Board or the State Water Board.
- 2 Five samples spaces equally over a 30-day period with a minimum of one sample per week.
- 3 Priority Pollutants as defined by the California Toxics Rule (CTR) defined in Finding II.I of the Limitations and Discharge Requirements of this Order, and included as Attachment H. For priority pollutants the methods must meet the lowest minimum levels (MLs) specified in Attachment 4 of the SIP. Where no methods are specified for a given pollutant, the methods must be approved by this Regional Water Board or the State Water Board.
- 4 The first sample should be collected between January 1 through June 30 and the second sample collected between July 1 through December 31.

V. WHOLE EFFLUENT TOXICITY TESTING REQUIREMENTS

A. Monitoring Requirements

1. Bioassays shall be performed to evaluate the toxicity of the discharged wastewater in accordance with the following procedures unless otherwise specified by the Regional Water Board's Executive Officer or his designee:
 - a. Bioassays shall be conducted on a sensitive fish species and an invertebrate species as approved by the Regional Water Board's Executive Officer. *Pimephales promelas* (fathead minnow) and *Ceriodaphnia dubia* (water flea) are suggested test species that may be utilized. The bioassays shall be conducted in accordance with the protocol given in EPA/821-R-02-013 – *Short Term Methods for Estimating the Chronic Toxicity of Effluent and Receiving Waters to Freshwater Organisms*, 4th Edition, and EPA/821-R-02-012 – *Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters for Freshwater and Marine Organisms*, 5th Edition, or subsequent editions.
2. The Discharger shall conduct chronic and acute toxicity testing on the final effluent discharged at monitoring point EFF-001.

Table E-4. Whole Effluent Toxicity Testing

Test	Units	Sample Type	Minimum Sampling Frequency
Chronic Toxicity	TU _c ¹	Grab	1x/Year
Acute Toxicity	TU _a ^{2,3,4} & % Survival	Grab	1x/Year

1 Chronic toxicity units

2 Acute toxicity units

3 Acute Bioassay results can be calculated from chronic bioassay test for *Pimephales promelas*

4 Discharger can provide Pass/Fail when using a t-test.

3. Both test species given below shall be used to measure chronic and acute toxicity:

Table E-5. Whole Effluent Toxicity Test Species

Species	Effect	Test Duration (days)	Reference
Fathead Minnow (<i>Pimephales promelas</i>)	Larval Survival and Growth	7	EPA/821-R-02-013 (Chronic) EPA/821-R-02-012 ¹ (Acute)
Water Flea (<i>Ceriodaphnia dubia</i>)	Survival and Reproduction	7	EPA/821-R-02-013 (Chronic) EPA/821-R-02-012 ¹ (Acute)

¹ Acute bioassay results can be calculated from chronic bioassay test for *Pimephales promelas*

4. Toxicity Test References for Conducting Toxicity Tests

- a. Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms, Fifth Edition, EPA/821-R-02-012, October 2002 or subsequent editions.
- b. Short Term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Water for Freshwater Organisms, Fourth Edition, EPA/821-R-02-013, October 2002 or subsequent editions.

B. Quality Assurance

1. Dilution and control waters may be obtained from an unaffected area of receiving waters. Synthetic (standard) dilution is an option and may be used if the above source is suspected to have toxicity greater than 1.0 TU_c.
2. A series of at least five dilutions and a control shall be tested for chronic toxicity testing and may be used for acute toxicity testing. The series shall include the following concentrations: 12.5, 25, 50, 75, and 100 percent effluent.
3. For the acute toxicity testing using a t-test, two dilutions shall be used, i.e., 100 percent effluent and a control (when a t-test is used instead of an LC₅₀).
4. If organisms are not cultured in-house, concurrent testing with a referenced toxicant shall be conducted. Where organisms are cultured in-house, monthly reference toxicant testing is sufficient. Reference toxicant tests shall also be conducted using the same test conditions as the effluent toxicity tests (e.g., same test duration).
5. If either the reference toxicant test or effluent test does not meet all test acceptability criteria (TAC) as specified in the toxicity test references, then the permittee must re-sample and retest within 15 working days or as soon as possible. The retesting period begins when the Discharger receives the test results that indicate retesting is needed or collects the first sample required to complete the retest.
6. The reference toxicant and effluent tests must meet the upper and lower bounds on test sensitivity as determined by calculating the percent minimum significant difference (PMSD) for each test result. The test sensitivity bound is specified for each test method in the respective methods manuals.

C. Chronic and Acute Toxicity Definitions

1. Chronic toxicity measures sublethal effect (e.g., reduced growth, reproduction) to experimental test organisms exposed to an effluent or ambient waters compared to that of the control organisms.
2. Chronic toxicity shall be measured in TU_c, where $TU_c = 100/NOEC$. The no observed effect concentration (NOEC) is the highest concentration of toxicant to which organisms are exposed in a chronic test that causes no observable adverse effect on the test organisms (e.g., the highest concentration of toxicant to which the

values for the observed responses are not statistically significantly different from the control(s)).

3. Acute toxicity is a measure of primarily lethal effects that occur over a ninety-six (96) hour period. Acute toxicity for *Pimephales promelas* can be calculated from the results of the chronic toxicity test for *Pimephales promelas* and reported along with the results of each chronic test. Acute toxicity for *Ceriodaphnia dubia* cannot be calculated from the results of the chronic toxicity test for *Ceriodaphnia dubia* because the test design is not amenable to calculation of a lethal concentration (LC₅₀) value as needed for the acute requirement.
4. Acute toxicity shall be measured in TU_a, where $TU_a = 100/LC_{50}$ and percent survival or as pass/fail using a t-test. LC₅₀ is the toxicant concentration that would cause death in 50 percent of the test organisms.
5. Numeric Toxicity Monitoring Triggers Less than 80% survival when acute toxicity is calculated from results of the chronic toxicity test (only for *Pimephales promelas*), or
6. Less than 90% survival when acute toxicity is calculated from the results of the acute toxicity test, or
7. Results of acute toxicity t-test for 100 percent effluent concentration that is reported as failed.

D. Numeric Toxicity Monitoring Triggers

1. **Chronic Toxicity.** Any chronic toxicity test result that exceeds 2 chronic toxicity units (TU_c) or a three (3)-sample median (consecutive samples) that exceeds 1 TU_c shall trigger accelerated WET testing.
2. **Acute Toxicity.** Any acute toxicity test result showing high toxicity shall trigger accelerated WET testing. High acute toxicity is defined as follows:
 - a. Less than 80% survival when acute toxicity is calculated from results of the chronic toxicity test (only for *Pimephales promelas*), or
 - b. Less than 90% survival when acute toxicity is calculated from the results of the acute toxicity test, or
 - c. Results of acute toxicity t-test for 100 percent effluent concentration that is reported as failed.

The numeric toxicity triggers are not an effluent limitation, they are the toxicity threshold at which the Discharger is required to perform accelerated WET testing to confirm effluent toxicity, as well as, the threshold to initiate a toxicity reduction evaluation (TRE) and Toxicity Identification Evaluation (TIE) if toxicity is confirmed.

E. Accelerated WET Testing Requirements

When a numeric toxicity monitoring trigger is exceeded during regular acute and chronic toxicity monitoring, and the WET test satisfies the test acceptability criteria, the Discharger shall initiate accelerated WET testing. The Discharger shall initiate accelerated monitoring within fifteen (15)-days of notification by the laboratory of the exceedance. Accelerated WET testing shall consist of performing three (3) WET tests in a nine (9)-week period. The accelerated WET tests shall use the bioassay test species that exceeded the numeric toxicity monitoring triggers. The following protocol shall be used for accelerated monitoring:

1. If the results of the three (3) consecutive accelerated WET tests do not exceed the numeric toxicity monitoring triggers, the Discharger may cease accelerated WET testing and resume regular acute and chronic toxicity monitoring. However, notwithstanding the accelerated monitoring results, if there is adequate evidence of a pattern of effluent toxicity, the Executive Officer may require that the Discharger initiate a TRE.
2. If the source(s) of the toxicity is easily identified (e.g., temporary plant upset), the Discharger shall make necessary corrections to the facility and only one accelerated WET test shall be performed. Upon confirmation that the effluent toxicity has been removed, the Discharger may cease accelerated WET testing and resume regular acute and chronic toxicity monitoring.
3. If the results of two of the three accelerated WET tests exceed the numeric toxicity monitoring trigger, the accelerated WET testing schedule may be terminated, or used as necessary in performing a TRE/TIE to investigate the cause(s) of, and identify the corrective actions to reduce or eliminate effluent toxicity. Within fifteen (15) days of notification by the laboratory of the second accelerated WET test result exceeding the numeric toxicity monitoring trigger, the Discharger shall initiate a TIE and TRE.

F. Conducting Toxicity Identification Evaluations (TIE) and Toxicity Reduction Evaluations (TRE)

1. A Toxicity Identification Evaluation (TIE) shall be triggered if two of the three accelerated WET tests exceed the numeric toxicity monitoring triggers specified in section V.D of the MRP.
2. The TIE shall be conducted to identify and evaluate toxicity in accordance with procedures recommended by the USEPA which include the following:
 - a. Toxicity Identification Evaluations: Characterization of Chronically Toxic Effluents, Phase I, EPA 600-6-91-005F, 1992;
 - b. Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures, Second Edition, EPA 600-R-91-003, 1991;

- c. Methods for Aquatic Toxicity Identification Evaluations: Phase II Toxicity Identification Procedures for Samples Exhibiting Acute and Chronic Toxicity, EPA 600-R-92-080, 1993; and
 - d. Methods for Aquatic Toxicity Identification Evaluations: Phase III Toxicity Confirmation Procedures for Samples Exhibiting Acute and Chronic Toxicity, EPA 600-R-92-081, 1993.
- 3. As part of the TIE Investigation, the Discharger shall be required to implement its TRE workplan. The Discharger shall take all reasonable steps to control toxicity once the source of the toxicity is identified. A failure to conduct required WET tests or a TRE within a designated period shall result in the establishment of numerical toxicity effluent limitations in a permit or appropriate enforcement action. Recommended guidance in conducting a TRE include the following:
 - a. Toxicity Reduction Evaluation Guidance for Municipal Wastewater Treatment Plants, EPA/833B-99-002, August 1999;
 - b. Generalized Methodology for Conducting Industrial Toxicity Reduction Evaluations, EPA/600/2-88/70, April 1989; and
 - c. Clarifications Regarding Toxicity Reduction and Identification Evaluations in the National Pollutant Discharge Elimination System Program dated March 27, 2001, USEPA Office of Wastewater Management, Office of Regulatory Enforcement.

G. Reporting

- 1. The Discharger shall submit the results of WET tests, including any accelerated WET test results with the discharge monitoring reports for the month in which the last test was conducted.
- 2. If a TIE is conducted, the Discharger shall submit the results of the TIE with the discharge monitoring reports for the month in which the final report is completed.
- 3. If the TRE has been initiated, the Discharger shall report on the progress of the actions being taken to identify and reduce or eliminate the source(s) of effluent toxicity and include this information with each monthly monitoring report.

VI. LAND DISCHARGE MONITORING REQUIREMENTS – NOT APPLICABLE

VII. RECLAMATION MONITORING REQUIREMENTS – NOT APPLICABLE

VIII. RECEIVING WATER MONITORING REQUIREMENTS – SURFACE WATER AND GROUNDWATER

A. Monitoring Location RSW-001

1. The Discharger shall monitor the “R” Drain at RSW-001 as follows. In the event that no receiving water is present at RSW-001, no receiving water monitoring data are required for station RSW-001.

Table E-6. Receiving Water Monitoring Requirements

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method	Minimum Level
Temperature	°F or °C	Grab	2x/Year ³	See Footnote 1	N/A
Chlorine Residual	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Total Suspended Solids	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Nitrates as Nitrogen (N)	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Nitrites as N	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Ammonia Nitrogen as N	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Total Nitrogen as N	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Total Phosphate as Phosphorus (P)	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Ortho-Phosphate as P	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Dissolved Oxygen	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
pH	Standard units	Grab	2x/Year ³	See Footnote 1	N/A
Hardness (as CaCO ₃)	mg/L	Grab	2x/Year ³	See Footnote 1	N/A
Escherichia Coli	MPN/100 ml	Grab	2x/Year ³	See Footnote 1	N/A
Copper	µg/L	Grab	2x/Year ³	See Footnote 1	2 µg/L
Thallium	µg/L	Grab	2x/Year ³	See Footnote 1	5 µg/L
Priority Pollutants ²	µg/L	Grab	1x/Year	See Footnote 1	See Footnote 1

¹ Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136; for priority pollutants the methods must meet the lowest minimum levels (MLs) specified in Attachment 4 of the SIP, included as Attachment G. Where no methods are specified for a given pollutant, the methods must be approved by this Regional Water Board or the State Water Board.

² Priority Pollutants as defined by the California Toxics Rule (CTR) defined in Finding II.I of the Limitations and Discharge Requirements of this Order, and included as Attachment H. For priority pollutants the methods must meet the lowest minimum levels (MLs) specified in Attachment 4 of the SIP. Where no methods are specified for a given pollutant, the methods must be approved by this Regional Water Board or the State Water Board.

³ The first sample should be collected between January 1 through June 30 and the second sample collected between July 1 through December 31.

B. Monitoring Location RSW-002

1. The Discharger shall monitor the “R” Drain at RSW-002 as follows. In the event that no receiving water is present at RSW-002, no receiving water monitoring data are required for station RSW-002.

Table E-7. Receiving Water Monitoring Requirements

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
Temperature	°F or °C	Grab	2x/Year ²	See Footnote 1
Chlorine Residual	mg/L	Grab	2x/Year ²	See Footnote 1
Total Suspended Solids	mg/L	Grab	2x/Year ²	See Footnote 1
Nitrates as Nitrogen (N)	mg/L	Grab	2x/Year ²	See Footnote 1
Nitrites as N	mg/L	Grab	2x/Year ²	See Footnote 1
Ammonia Nitrogen as N	mg/L	Grab	2x/Year ²	See Footnote 1
Total Nitrogen as N	mg/L	Grab	2x/Year ²	See Footnote 1
Total Phosphate as Phosphorus (P)	mg/L	Grab	2x/Year ²	See Footnote 1
Ortho-Phosphate as P	mg/L	Grab	2x/Year ²	See Footnote 1
Dissolved Oxygen	mg/L	Grab	2x/Year ²	See Footnote 1
pH	Standard units	Grab	2x/Year ²	See Footnote 1
Hardness (as CaCO ₃)	mg/L	Grab	2x/Year ²	See Footnote 1
Escherichia Coli	MPN/100 ml	Grab	2x/Year ²	See Footnote 1

- ¹ Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136; for priority pollutants the methods must meet the lowest minimum levels (MLs) specified in Attachment 4 of the SIP, included as Attachment G. Where no methods are specified for a given pollutant, the methods must be approved by this Regional Water Board or the State Water Board.
- ² The first sample should be collected between January 1 through June 30 and the second sample collected between July 1 through December 31.

C. Visual Monitoring at RSW-001 and RSW-002

1. In conducting the receiving water sampling, a log shall be kept of the receiving water conditions at Monitoring Locations RSW-001 and RSW-002. Notes on receiving water conditions shall be summarized in the monitoring report. Attention shall be given to the presence or absence of:
 - a. Floating or suspended matter;
 - b. Discoloration;
 - c. Aquatic life (including plants, fish, shellfish, birds);
 - d. Visible film, sheen, or coating;
 - e. Fungi, slime, or objectionable growths; and
 - f. Potential nuisance conditions.

IX. OTHER MONITORING REQUIREMENTS

A. Monitoring Location SLD-001 Sludge Monitoring

1. Sludge that is generated at the treatment facility shall be sampled and analyzed for the following prior to disposal:

Table E-8. Sludge Monitoring SLD-001

Constituent	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method and (Reporting Level, units), respectively
Arsenic	mg/kg	Grab	1x/Year	See Footnote 1
Cadmium	Mg/kg	Grab	1x/Year	See Footnote 1
Copper	Mg/kg	Grab	1x/Year	See Footnote 1
Lead	Mg/kg	Grab	1x/Year	See Footnote 1
Mercury	Mg/kg	Grab	1x/Year	See Footnote 1
Molybdenum	Mg/kg	Grab	1x/Year	See Footnote 1
Nickel	Mg/kg	Grab	1x/Year	See Footnote 1
Selenium	Mg/kg	Grab	1x/Year	See Footnote 1
Zinc	Mg/kg	Grab	1x/Year	See Footnote 1
Fecal Coliform	MPN/gram	Grab	1x/Year	See Footnote 1

¹ Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 503.

2. The Discharger shall report annually on the quantity, location, and method of disposal of all sludge and similar solid materials being produced at the wastewater treatment plant facility.

B. Freeboard Monitoring – INT-001

Visual Monitoring of Unit Processes:

1. The Discharger shall maintain a log summarizing the visual observations for Station INT-001. The log book shall be readily available for inspection by regulatory representatives upon request. The Discharger shall record daily visual observations for each unit process and shall pay particular attention to the following:
 - a. Freeboard depth
 - b. Scum/Foam
 - c. Oil/Sheen

X. REPORTING REQUIREMENTS

A. General Monitoring and Reporting Requirements

1. The Discharger shall comply with all Standard Provisions (Attachment D) related to monitoring, reporting, and recordkeeping.
2. The Discharger shall report the results of acute and chronic toxicity testing, TRE, and TIE as required in Section V, "Effluent Toxicity Testing."

3. The results of any analysis taken more frequently than required using analytical methods, monitoring procedures and performed at the locations specified in this MRP shall be reported to the Regional Water Board.

B. Self Monitoring Reports (SMRs)

1. At any time during the term of this permit, the State or Regional Water Board may notify the Discharger to electronically submit Self-Monitoring Reports (SMRs) using the State Water Board's California Integrated Water Quality System (CIWQS) Program Web site (<http://www.waterboards.ca.gov/ciwqs/index.html>). Until such notification is given, the Discharger shall submit hard copy SMRs. The CIWQS Web site will provide additional directions for SMR submittal in the event there will be service interruption for electronic submittal.
2. The Discharger shall report in the SMR the results for all monitoring specified in this MRP under sections III through IX. The Discharger shall submit monthly, quarterly, semiannual, annual SMRs including the results of all required monitoring using USEPA-approved test methods or other test methods specified in this Order. If the Discharger monitors any pollutant more frequently than required by this Order, the results of this monitoring shall be included in the calculations and reporting of the data submitted in the SMR.
3. Monitoring periods and reporting for all required monitoring shall be completed according to the following schedule:

Table E-9. Monitoring Periods and Reporting Schedule

Sampling Frequency	Monitoring Period Begins On...	Monitoring Period	SMR Due Date
1x/Day	June 25, 2008	(Midnight through 11:59 PM) or any 24-hour period that reasonably represents a calendar day for purposes of sampling.	Submit with monthly SMR
1x/Week	June 29, 2008	Sunday through Saturday	Submit with monthly SMR
1x/Month	July 1, 2008	1 st day of calendar month through last day of calendar month	First day of second month following month of sampling
1x/Quarter	July 1, 2008	January 1 through March 31 April 1 through June 30 July 1 through September 30 October 1 through December 31	May 1 August 1 November 1 February 1
2x/Year	July 1, 2008	January 1 through June 30 July 1 through December 31	February 1
1x/Year	June 25, 2008	January 1 through December 31	February 1

4. Reporting Protocols. The Discharger shall report with each sample result the applicable reported Minimum Level (ML) and the current Method Detection Limit (MDL), as determined by the procedure in Part 136.

The Discharger shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:

- a. Sample results greater than or equal to the reported ML shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
- b. Sample results less than the RL, but greater than or equal to the laboratory's MDL, shall be reported as "Detected, but Not Quantified," or DNQ. The estimated chemical concentration of the sample shall also be reported.

For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ as well as the words "Estimated Concentration" (may be shortened to "Est. Conc."). The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy (+ a percentage of the reported value), numerical ranges (low to high), or any other means considered appropriate by the laboratory.

- c. Sample results less than the laboratory's MDL shall be reported as "Not Detected," or ND.
 - d. Dischargers are to instruct laboratories to establish calibration standards so that the ML value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.
5. Multiple Sample Data. If the permit contains an AMEL for a priority pollutant and more than one sample result is available for the pollutant, the Discharger shall report the arithmetic mean unless the data set contains one or more reported determinations of DNQ or ND. In those cases, the Discharger shall report the median in place of the arithmetic mean in accordance with the following procedure:
 - a. The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
 - b. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.

6. The Discharger shall submit SMRs in accordance with the following requirements:
- a. The Discharger shall arrange all reported data in a tabular format. The data shall be summarized to clearly illustrate whether the facility is operating in compliance with interim and/or final effluent limitations. The Discharger is not required to duplicate the submittal of data that is entered in a tabular format within CIWQS. When electronic submittal of data is required and CIWQS does not provide for entry into a tabular format within the system, the Discharger shall electronically submit the data in a tabular format as an attachment.
 - b. The Discharger shall attach a cover letter to the SMR. The information contained in the cover letter shall clearly identify violations of the WDRs; discuss corrective actions taken or planned; and the proposed time schedule for corrective actions. Identified violations must include a description of the requirement that was violated and a description of the violation.
 - c. SMRs must be submitted to the Regional Water Board, signed and certified as required by the Standard Provisions (Attachment D), to the address listed below in Table E-10:

Table E-10. Self-Monitoring Report – Mailing Address

Standard Mail/FedEx/UPS/Other Private Carriers
California Regional Water Quality Control Board Colorado River Basin Region 73-720 Fred Waring, Suite 100 Palm Desert, CA 92260

C. Discharge Monitoring Reports (DMRs)

1. As described in Section X.B.1 above, at any time during the term of this permit, the State or Regional Water Board may notify the Discharger to electronically submit SMRs that will satisfy federal requirements for submittal of Discharge Monitoring Reports (DMRs). Until such notification is given, the Discharger shall submit DMRs in accordance with the requirements described below.
2. DMRs must be signed and certified as required by the standard provisions (Attachment D). The Discharger shall submit the original DMR and one copy of the DMR to the address listed below in Table E-11:

Table E-11. Discharge Monitoring Reports – Mailing Address

STANDARD MAIL	FEDEX/UPS/ OTHER PRIVATE CARRIERS
State Water Resources Control Board Division of Water Quality c/o DMR Processing Center PO Box 100 Sacramento, CA 95812-1000	State Water Resources Control Board Division of Water Quality c/o DMR Processing Center 1001 I Street, 15 th Floor Sacramento, CA 95814

3. All discharge monitoring results must be reported on the official USEPA pre-printed DMR forms (EPA Form 3320-1). Forms that are self-generated will not be accepted unless they follow the exact same format of EPA Form 3320-1.

D. Other Reports

1. The Discharger shall report the results of any special studies, acute and chronic toxicity testing, TRE/TIE, PMP, and Pollution Prevention Plan required by Special Provisions – VI.C of this Order. The Discharger shall report the progress in satisfaction of compliance schedule dates specified in Special Provisions – VI.C.7 of this Order. The Discharger shall submit reports with the first monthly SMR scheduled to be submitted on or immediately following the report due date in compliance with SMR reporting requirements described in subsection X.B.5 above.
2. **Operations and Maintenance Report.** The Discharger shall report the following as shown in Table E-12:

Table E-12. Operations and Maintenance Report

Activity	Reporting Frequency
To inspect and document any operation/maintenance problems by inspecting each unit process. In addition, calibration of flow meters and mechanical equipment shall be performed in a timely manner and documented.	1x/Year
Calibration of flow meters and mechanical equipment shall be performed in a timely manner and documented.	1x/Year
The Discharger shall include documentation of all logbooks (operation and maintenance), chain of custody sheets and sampling activities as stated in Special Provision VI.C.4.b (Limitations and Discharge Requirements) and Standard Provisions sections IV and V (Attachment D).	1x/Year

ATTACHMENT F – FACT SHEET

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ATTACHMENT F – FACT SHEET

As described in section II of this Order, this Fact Sheet includes the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for Dischargers in California. Only those sections or subsections of this Order that are specifically identified as “not applicable” have been determined not to apply to this Discharger. Sections or subsections of this Order not specifically identified as “not applicable” are fully applicable to this Discharger.

I. PERMIT INFORMATION

The following table summarizes administrative information related to the facility.

Table F-1. Facility Information

WDID	7A 13 0109 011
Discharger	Niland Sanitary District
Name of Facility	Niland Wastewater Treatment Plant
Facility Address	125 West Alcott Road
	Niland, CA 92257
	Imperial County
Facility Contact, Title and Phone	David K. Godsey, General Manager (760) 359 - 0454
Authorized Person to Sign and Submit Reports	SAME AS ABOVE
Mailing Address	P.O. BOX 40 Niland, CA 92257
Billing Address	SAME AS ABOVE
Type of Facility	POTW
Major or Minor Facility	Minor
Threat to Water Quality	2
Complexity	B
Pretreatment Program	N
Reclamation Requirements	N/A
Facility Permitted Flow	0.50 MGD
Facility Design Flow	0.50 MGD
Watershed	Salton Sea Watershed
Receiving Water	“R” Drain
Receiving Water Type	Drainage Canal

- A.** Niland Sanitary District (hereinafter Discharger) is the owner and operator of Niland Sanitary District Wastewater Treatment Plant (hereinafter Facility), a Publicly Owned Treatment Works.

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

- B.** The Facility discharges wastewater to the “R” Drain, a water of the United States, and is currently regulated by Order No. R7-2003-0049 which was adopted on June 25, 2003 and expires on June 25, 2008.
- C.** The Discharger filed a report of waste discharge and submitted an application for renewal of its Waste Discharge Requirements (WDRs) and National Pollutant Discharge Elimination System (NPDES) permit on November 28, 2007. A site visit was conducted on December 13, 2007, to observe operations and collect additional data to develop permit limitations and conditions.

II. FACILITY DESCRIPTION

The Discharger owns and operates a wastewater collection, treatment and disposal system (hereinafter referred to as the Facility) and provides sewerage service to a population of approximately 1,300 individuals located in the Niland Sanitary District, in the town of Niland, in the Imperial Valley, south of the Salton Sea. The wastewater treatment plant has a treatment capacity of 0.50 MGD and is located in the SW $\frac{1}{4}$ of Section 9, T11S, R14E, SBB&M. The Discharger owns and operates the wastewater collection system, approximately six (6) miles in length, which provides conveyance of raw wastewater to the treatment Facility.

A. Description of Wastewater and Biosolids Treatment or Controls

The treatment system consists of a manual bar screen, three high density polyethylene (HDPE)-lined partial-mix aerated stabilization ponds connected in series, and a chlorination/de-chlorination system. The total detention time in the basins is 20 days. Each pond is aerated by two 7.5 horsepower splash aerators; currently, only two of the six aerators are operable.

The headworks system consists of a manual bar screen and pump station. The pump station is located at the wastewater treatment facility, downstream of the screening device. The pump station is approximately 8 feet wide, 14 feet long and 20 feet deep. The pumping units have a discharge capacity of 700 gallons per minute (gpm).

The effluent from Pond No. 3 is chlorinated with sodium hypochlorite in a contact chamber and then de-chlorinated with sodium metabisulfite.

Groundwater in the vicinity of the treatment plant is 5 feet below ground surface and is lowered to 5 feet below the pond bottoms via perforated piping around the perimeter of the treatment ponds. The perforated piping drains to a wet well of a ground water pumping station located at the site. The existing Order indicates that the water from the wet well is discharged to an unlined pond and used for cleaning equipment.

At the time that Order No. R7-2008-0020 was drafted, the Facility was reported to be operating with multiple deficiencies of the headworks/pump station and the treatment

system at the Facility. Further, an NPDES Permit Compliance Evaluation Inspection (CEI) conducted in May 2007 produced a listing of nineteen identified violations and associated required corrective actions. These findings are discussed in section II.D, Compliance Summary. At the time that Order No. R7-2008-0020 was drafted, the Discharger was in the process of obtaining a United States Department of Agriculture (USDA) Rural Development grant to fund certain facility improvements. A draft preliminary engineering report prepared for USDA in November 2007 identified the multiple deficiencies and proposed improvements to correct the identified deficiencies. The deficiencies and proposed improvements are discussed in section II.E, Planned Changes.

B. Discharge Points and Receiving Waters

Final effluent is discharged through Discharge Point 001, at Latitude 33°, 13', 38" North and Longitude 115°, 31', 38" West, to the "R" Drain, located in the SW ¼ of Section 9, T11S, R14E, SBB&M. The "R" Drain flows approximately 3 miles from the facility and then discharges to Salton Sea. The permitted maximum daily flow limitation is 0.50 MGD. The discharge consists of secondary treated wastewater.

C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data

Effluent limitations contained in the existing Order for discharges from Discharge Point 001 (Monitoring Location EFF-001) and representative monitoring data from the term of the previous Order are as follows:

Table F-2. Historic Effluent Limitations and Monitoring Data

Parameter	Units	Effluent Limitation			Monitoring Data (From July 2003 to November 2007)		
		Average Monthly	Average Weekly	Maximum Daily	Highest Average Monthly Discharge	Highest Average Weekly Discharge	Highest Daily Discharge
Flow	MGD	--0.49	--	--	0.28 ¹	--	0.67 ²
20°C BOD ₅	mg/L	45	65	--	54.5	--	71.1
Removal Efficiency for BOD	%	65	--	--	58 ³	--	--
Total Suspended Solids	mg/L	95	--	--	103 ⁴	--	109
Total Dissolved Solids	mg/L	4,000	--	4,500	--	--	1,935
pH	Standard Units	--	--	6.0 – 9.0 ⁵	--	--	6.65 – 8.89 ⁶
Escherichia coli	MPN per 100mL	126 ⁷	--	400	5,359 ⁸	--	16,000 ⁹
Total Chlorine	mg/L	0.01	--	0.02	0	--	0.02

Parameter	Units	Effluent Limitation			Monitoring Data (From July 2003 to November 2007)		
		Average Monthly	Average Weekly	Maximum Daily	Highest Average Monthly Discharge	Highest Average Weekly Discharge	Highest Daily Discharge
Copper	µg/L	29 (I) ¹⁰ / 2.39 (F) ¹¹	---	29 (I)/ 4.8 (F)	--	--	51
Selenium	µg/L	12 (I)/ 4.09 (F)	---	12(I)/ 8.22 (F)	--	--	ND
Thallium	µg/L	17 (I)/ 6.3 (F)	---	17(I)/ 12.6 (F)	--	--	ND

- ¹ This value represents the highest average monthly flow value and was reached four times during the period of review.
- ² This value represents the highest reported flow value (October 2006).
- ³ This value represents the lowest reported value of the minimum percent removal of BOD.
- ⁴ This is the highest reported average monthly value. The effluent limitation was exceeded once during the period of review (July 2005).
- ⁵ This range represents the instantaneous minimum and maximum pH limitations, respectively.
- ⁶ This represents the range of reported pH values.
- ⁷ Based on a minimum of not less than five samples for any 30-day period.
- ⁸ This value represents the highest reported log mean value. The limitation was exceeded 16 times during the period of review.
- ⁹ This value represents the highest reported single sample result. The limitation was exceeded 59 times during the period of review.
- ¹⁰ I=Interim Effluent Limitations. Order No. R7-2003-0049 established interim effluent limitations for selected priority pollutants effective July 5, 2003 through June 24, 2008.
- ¹¹ F=Final Effluent Limitations. Order No. R7-2003-0049 established final effluent limitations for selected priority pollutants effective June 25, 2008.

The ROWD described the existing discharge as follows:

Annual Average Effluent Flow – 0.21 MGD

Maximum Daily Effluent Flow – 0.46 MGD

The ROWD described the effluent characteristics in Table F-3 as follows:

Table F-3. Effluent Characteristics

Parameter	Units	Maximum Daily	Average Daily
pH (Minimum)	s.u.	7.5	---
pH (Maximum)	s.u.	8.3	---
Temperature (Winter)	°C	13	---
Temperature (Summer)	°C	29	---
Biochemical Oxygen Demand	mg/L	54.5	27
Total Suspended Solids	mg/L	103	44.4
Ammonia as Nitrogen	mg/L	3.9	3.2
Chlorine, Total Residual	mg/L	0.02	0.00
Total Kjeldahl Nitrogen	mg/L	12.5	9.5
Oil and Grease	mg/L	8.00	4.80
Phosphorus	mg/L	1.80	1.70
Total Dissolved Solids	mg/L	1,912	1,593

The Discharger also provided analytical results for additional parameters. Table F-4 summarizes those pollutants reported as detected above method detection limits.

Table F-4. Additional Effluent Monitoring Data Submitted with ROWD

Parameter	Units	Reported Concentration
Chlorodibromomethane	µg/L	4.6
Chloroform	µg/L	43.9
Dichlorobromomethane	µg/L	17.9
Total Nitrogen as N	mg/L	12.54
Ammonia Nitrogen as N	mg/L	3.92
Nitrates as N	mg/L	3.34
Nitrites as N	mg/L	0.92
Total Phosphate as P	mg/L	1.86
Ortho Phosphate as P	mg/L	1.68
Oil and Grease	mg/L	225

D. Compliance Summary

The Facility had multiple issues of non-compliance with effluent limitations contained in Order No. R7-2003-0049, outlined in Table F-5, below.

Table F-5 Summary of Non-Compliance

Correspondence	Date	Notes/Violation
Notice of Noncompliance	9/13/2007	August 2007: failure to comply with the Daily Max and Average Monthly interim effluent limitation for Copper and failure to sample once per week for E. Coli as specified in the MRP.
Notice of Noncompliance	8/2/2007	June 2007: violation of MRP requirements for effluent average monthly BOD percent removal; failure to submit quarterly monitoring results for Copper, Thallium, and Selenium; and failure to submit semiannual monitoring results for acute and chronic toxicity.
Notice of Noncompliance	12/11/2006	September 2006: effluent limit violations for E.Coli, one sample exceeding the 400 MPN maximum.
Administrative Civil Liability Order No. R7-2006-0074	9/20/2006	Discharger is assessed \$126,000 for multiple violations of: E.Coli, TSS, % removal BOD, and Copper.
Rescission	9/7/2006	Rescission of Administrative Civil Liability Complaint Order No. R7-2006-0056
Notice of Noncompliance	7/20/2006	May 2006: effluent limit violations for Copper, two samples exceeding the interim Maximum Daily effluent limit for Copper.
Notice of Noncompliance	5/12/2006	March 2006: effluent limit violations for E.Coli, three samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Notice of Noncompliance	5/5/2006	February 2006: effluent limit violations for E.Coli, five samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Notice of Noncompliance	2/24/2006	January 2006: effluent limit violations for E.Coli, five samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Notice of Noncompliance	2/3/2006	December 2005: effluent limit violations for E.Coli, five samples exceeding the 400 MPN maximum, also a monthly log mean violation. 2005 semiannual report does not include the required TDS and toxicity monitoring.
Notice of Noncompliance	1/9/2006	November 2005: effluent limit violations for E.Coli, five samples exceeding the 400 MPN maximum, and a monthly log mean violation. Also effluent limit violations for Copper, exceedances for the AMEL and MDEL.

Correspondence	Date	Notes/Violation
Notice of Noncompliance	12/8/2005	October 2005: effluent limit violations for E.Coli, two samples exceeding the 400 MPN maximum.
Notice of Noncompliance	12/8/2005	September 2005: effluent limit violations for E.Coli, one sample exceeding the 400 MPN maximum, also a monthly log mean violation.
Administrative Civil Liability Order No. R7-2005-0112	11/16/2005	Discharger is assessed \$108,000 for multiple violations of: E.Coli, BOD, TSS, % removal BOD, and % removal TSS.
Notice of Noncompliance	10/13/2005	August 2005: effluent limit violation for average monthly percent removal for BOD.
Notice of Noncompliance	9/12/2005	July 2005: effluent limit violation for TSS and effluent limit violations for E.Coli, two samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Rescission	8/18/2005	Rescission of Administrative Civil Liability Complaint Order No. R7-2005-0105
Administrative Civil Liability Order No. R7-2005-0105	7/1/2005	Discharger is assessed \$108,000 for multiple violations of: E.Coli, BOD, TSS, % removal BOD, and % removal TSS.
Notice of Noncompliance	6/15/2005	May 2005: effluent limit violations for E.Coli, two samples exceeding the 400 MPN maximum, also a monthly log mean violation. Contents of the monthly monitoring report were deficient, Minimum Levels and Method Detection Levels are required for copper, selenium and thallium.
Notice of Noncompliance	6/13/2005	April 2005: effluent limit violations for E.Coli, three samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Letter	5/27/2005	Withdrawal of Administrative Civil Liability Complaint No. R7-2005-0089
Administrative Civil Liability Order No. R7-2005-0089	5/2/2005	Discharger is assessed \$66,000 for multiple violations of: E.Coli, BOD and % removal TSS.
Notice of Noncompliance	4/26/2005	March 2005: effluent limit violations for E.Coli, four samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Notice of Noncompliance	3/25/2005	February 2005: effluent limit violations for E.Coli, five samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Notice of Noncompliance	3/9/2005	January 2005: effluent limit violations for E.Coli, three samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Notice of Noncompliance	2/7/2005	December 2004: effluent limit violations for E.Coli, five samples exceeding the 400 MPN maximum, also a monthly log mean violation.
Notice of Noncompliance	2/7/2005	October 2004: effluent limit violations for E.Coli, three samples exceeding the 400 MPN maximum.
Notice of Noncompliance	12/22/2004	November 2004: effluent limit violations for E.Coli, one sample exceeding the 400 MPN maximum, also a monthly log mean violation.
Notice of Noncompliance	9/28/2004	August 2004: effluent limit violations for BOD and percent removal BOD.
Notice of Noncompliance	9/16/2004	2004 Semi-annual and 2nd Quarter 2004 reports incomplete and missing data.
Notice of Noncompliance	7/15/2004	June 2004: AMEL and MDEL violation for Copper.
Notice of Noncompliance	5/28/2004	April 2004: The methodology used to determine compliance for the pollutants copper, selenium and thallium was insufficient.
Notice of Noncompliance	1/20/2004	Three reports submitted to the Regional Water Board were incomplete and did not meet requirements.

In addition, the CEI report included findings related to effluent limitation violations, sampling and reporting deficiencies, operational and maintenance deficiencies, and overall rated the Facility as a high priority for a follow-up inspection. The Discharger

submitted a letter on August 7, 2007 indicating their responses to the issues revealed during the May 2007 inspection.

E. Planned Changes

As stated previously, at the time that Order No. R7-2008-0020 was drafted, the Facility was reported to be operating with multiple deficiencies of the headworks/pump station and the treatment system at the Facility. The Discharger was in the process of obtaining a United States Department of Agriculture (USDA) Rural Development grant to fund certain facility improvements. A draft preliminary engineering report prepared for USDA in November 2007 identified the multiple deficiencies and proposed improvements to correct the identified deficiencies.

The headworks and pump station have several deficiencies, of which the Discharger has identified and funds are being sought at the time the permit was drafted for repairs and upgrades. It has been documented that there have been incidents of equipment failure resulting in water quality violations. While the treatment capacity of the Facility has been determined to be adequate, the reliability of the equipment and process is not. The preliminary engineering report addressed the deficiencies and proposed alternatives to increase treatment reliability and prevent future violation of effluent limitations and permit requirements. Further, an Environmental Assessment was conducted on behalf of the Niland Sanitary District, for the Niland Wastewater Treatment Facility System Upgrade Project, as an aspect of USDA funded proposals. Through this Assessment and Proposal, the Niland Sanitary District has proposed numerous improvements to the facility. Project components recommended in the report include: a new pump station, aerators, and chlorine storage and injection equipment.

III. APPLICABLE PLANS, POLICIES, AND REGULATIONS

The requirements contained in the proposed Order are based on the requirements and authorities described in this section.

A. Legal Authorities

This Order is issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. Environmental Protection Agency (USEPA) and chapter 5.5, division 7 of the California Water Code (commencing with section 13370). It shall serve as a NPDES permit for point source discharges from this facility to surface waters. This Order also serves as Waste Discharge Requirements (WDRs) pursuant to article 4, chapter 4, division 7 of the Water Code (commencing with section 13260).

B. California Environmental Quality Act (CEQA)

Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of CEQA, commencing with Section 21100 of the Public Resources Code.

C. State and Federal Regulations, Policies, and Plans

1. **Water Quality Control Plans.** The Regional Water Quality Control Board (Regional Water Board) adopted a Water Quality Control Plan for the Colorado River Basin (hereinafter Basin Plan) on November 17, 1993 that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan (includes amendments adopted by the Regional Water Board to date). In addition, the Basin Plan implements State Water Resources Control Board (State Water Board) Resolution No. 88-63, which established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply. This designation is not applicable to the "R" Drain as stated on page 2-3 of the Basin Plan. Beneficial uses applicable to the "R" Drain, are as described in Table F-6:

Table F-6. Basin Plan Beneficial Uses

Discharge Point	Receiving Water Name	Beneficial Use(s)
001	"R" Drain	Existing: Fresh water replenishment of Salton Sea (FRSH), Water Contact Recreation (REC-I) ^{1,2} , Non-contact water recreation (REC-II) ² , Warm freshwater habitat (WARM); wildlife habitat (WILD), preservation or rare, threatened or endangered species (RARE) ³ .

1 Unauthorized use.

2 The only REC-1 usage that is known to occur is from infrequent fishing activity.

3 Rare, endangered, or threatened wildlife exist in or utilizes some of this waterway(s). If the RARE beneficial use may be affected by a water quality control decision, responsibility for substantiation of the existence of rare, endangered, or threatened species on a case-by-case basis is upon the California Department of Fish and Game on its own initiative and/or at the request of the Regional Water Board; and such substantiation must be provided within a reasonable time frame as approved by the Regional Water Board.

Requirements of this Order implement the Basin Plan.

2. **Thermal Plan.** The State Water Board adopted a Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Water and Enclosed Bays and Estuaries of California (Thermal Plan) on May 18, 1972, and amended this plan on September 18, 1975. This plan contains temperature objectives for surface waters. The Thermal Plan does not apply to the "R" Drain.
3. **National Toxics Rule (NTR) and California Toxics Rule (CTR).** USEPA adopted the NTR on December 22, 1992, and later amended it on May 4, 1995 and November 9, 1999. About forty criteria in the NTR applied in California. On May 18, 2000, USEPA adopted the CTR. The CTR promulgated new toxics criteria for California and, in addition, incorporated the previously adopted NTR criteria that were applicable in the state. The CTR was amended on February 13, 2001. These rules contain water quality criteria for priority pollutants.
4. **State Implementation Policy.** On March 2, 2000, the State Water Board adopted the *Policy for Implementation of Toxics Standards for Inland Surface Waters*,

Enclosed Bays, and Estuaries of California (State Implementation Policy or SIP). The SIP became effective on April 28, 2000 with respect to the priority pollutant criteria promulgated for California by the USEPA through the NTR and to the priority pollutant objectives established by the Regional Water Board in the Basin Plan. The SIP became effective on May 18, 2000 with respect to the priority pollutant criteria promulgated by the USEPA through the CTR. The State Water Board adopted amendments to the SIP on February 24, 2005 that became effective on July 13, 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.

5. **Emergency Planning and Community Right to Know Act.** Section 13263.6(a), CWC, requires that “the Regional Water Board shall prescribe effluent limitations as part of the WDRs of a POTW for all substances that the most recent toxic chemical release data reported to the state emergency response commission pursuant to Section 313 of the Emergency Planning and Community Right to Know Act of 1986 (42 U.S.C. Sec. 11023) (EPCRA) indicate as discharged into the POTW, for which the State Water Board or the Regional Water Board has established numeric water quality objectives, and has determined that the discharge is or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to, an excursion above any numeric water quality objective.”
6. **Storm Water Requirements.** USEPA promulgated Federal Regulations for storm water on November 16, 1990 in 40 CFR Parts 122, 123, and 124. The NPDES Industrial Storm Water Program regulates storm water discharges from wastewater treatment facilities. Wastewater treatment plants are applicable industries under the storm water program and are obligated to comply with the Federal Regulations. The design flow criteria for the Niland WWTP is below 1.0 MGD and is not engaged on industrial activities, subsequent these requirements are not applicable to the Niland Sanitary District.
7. **Endangered Species Act.** This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (California Fish and Game Code section 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. Sections 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the state. The Discharger is responsible for meeting all requirements of the applicable Endangered Species Act.
8. **Alaska Rule.** On March 30, 2000, USEPA revised its regulation that specifies when new and revised state and tribal water quality standards (WQS) become effective for CWA purposes (40 C.F.R. § 131.21, 65 Fed. Reg. 24641 (April 27, 2000)). Under the revised regulation (also known as the Alaska rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30, 2000, may be used for CWA purposes, whether or not approved by USEPA.

9. Stringency of Requirements for Individual Pollutants. This Order contains both technology-based and water quality-based effluent limitations for individual pollutants. The technology-based effluent limitations consist of restrictions on flow, BOD, total suspended solids and pH; are specified in Federal regulations as discussed in Part 133 and the Permit's technology-based pollutant restrictions are no more stringent than required by the CWA. This Order's technology-based pollutant restrictions implement the minimum, applicable federal technology-based requirements. Water quality-based effluent limitations have been scientifically derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. To the extent that toxic pollutant water quality-based effluent limitations were derived from the CTR, the CTR is the applicable standard pursuant to Title 40, CFR Section 131.38.¹ The scientific procedures for calculating the individual water quality-based effluent limitations are based on the CTR-SIP, which was approved by the USEPA on May 18, 2000. All beneficial uses and water quality objectives contained in the Basin Plan were approved under State law and submitted to and approved by USEPA prior to May 30, 2000. Any water quality objectives and beneficial uses submitted to USEPA prior to May 30, 2000, but not approved by USEPA before that date, are nonetheless "applicable water quality standards for purposes of the CWA" pursuant to Section 131.21(c)(1). Collectively, this Order's restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

10. Antidegradation Policy. Section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing water quality be maintained unless degradation is justified based on specific findings.

The source water for the community of Niland and the entire Imperial Valley is the Colorado River. Average annual precipitation in the Imperial Valley is insignificant (~ 2 inches/year). The "R" Drain is an effluent dominated surface water that exclusively carries the discharge from the Discharger's WWTP, stormwater, urban runoff, and agricultural returns flows.

Tailwater is irrigation water that does not percolate into the soil, and exits the lower end of the field into a drain. Tailwater tends to erode fields and thus acquire silt and sediments as it crosses and exits a field. Tilewater is water that has percolated through the soil, but is not absorbed by crops. Tilewater flushes salts from the soil. This highly saline water accumulates in tile lines beneath the fields, wherein it is transported to drains by gravity flow or a sump system.

The agricultural return flows from the Imperial Valley are essentially free of BOD and fecal coliform bacteria and have pH well within the receiving water quality objective of 6.0 to 9.0 pH Units. The discharge from the WWTP contains conventional

¹ All further statutory references are to title 40 of the Code of Federal Regulations unless otherwise indicated.

pollutants (BOD, TSS, fecal coliform bacteria and pH) that are controlled through best practicable control technology currently available (BPT) and best available technology economically achievable (BCT) to prevent exceedance of the receiving water quality objectives for those pollutants and prevent adverse impacts on the REC I and REC II beneficial uses of the "R" Drain. The discharge also contains TDS, but at a concentration significantly below the 4000 mg/L TDS WQO for the receiving water.

The discharge from the WWTP as permitted herein reflects best practicable treatment and control (BPTC) for the subject wastewater. The control is intended to assure that the discharge does not create a condition of pollution or nuisance and that the highest "background" water quality as defined above will be maintained. The WWTP incorporates:

- a. technology for equivalent to secondary treated domestic wastewater;
- b. Effluent disinfection;
- c. an operation and maintenance manual; and
- d. staffing to assure proper operation and maintenance.

The discharge is necessary to accommodate economic development in the area and essential public services for the community of Niland, which are a benefit to the State. Based on the foregoing, the discharge as permitted herein is consistent with Resolution No. 68-16.

11. Anti-Backsliding Requirements. Sections 402(o)(2) and 303(d)(4) of the CWA and federal regulations at title 40, Code of Federal Regulations section 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed.

D. Impaired Water Bodies on CWA 303(d) List

The immediate receiving water is the "R" Drain, which is a part of the Imperial Valley Drains. The 2006 USEPA 303(d) list of impaired waters (hereinafter 303(d) List) classifies the Imperial Valley Drains as impaired by dieldrin, DDT, endosulfan, PCBs, toxaphene and selenium. Further, sedimentation/silt had previously been listed as a pollutant impairing Imperial Valley Drains; a sedimentation/siltation Total Maximum Daily Load (TMDL) for the Imperial Valley Drains has been approved by USEPA. The sedimentation/siltation TMDL has established a Waste Load Allocation (WLA) for sediment of twice the current Total Suspended Solids (TSS) loading rate (11.4 tons per year). The TSS effluent limitations contained in this Order comply with the WLA for sediment established in the Imperial Valley Drains sedimentation/siltation TMDL. Further, the Salton Sea, to which the "R" Drain is tributary, is impaired by nutrients, salt and selenium. Tributaries to the Salton Sea, including the "R" Drain, may be affected by the development of TMDLs for the Salton Sea. No TMDL has been developed to date for the Salton Sea, although a nutrient TMDL is under development for the Salton Sea that may impact the permitted discharges to tributaries to the Salton Sea ("R" Drain). The nutrient TMDL for the Salton Sea is tentatively scheduled for completion in 2009.

E. Other Plans, Policies and Regulations

Not applicable.

IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants that are discharged into the waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations: section 122.44(a) requires that permits include applicable technology-based limitations and standards; and section 122.44(d) requires that permits include water quality-based effluent limitations to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, water quality-based effluent limitations (WQBELs) may be established: (1) using USEPA criteria guidance under CWA Section 304(a), supplemented where necessary by other relevant information; (2) on an indicator parameter for the pollutant of concern; or (3) using a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

Effluent and receiving water limitations in this Order are based on the federal CWA, Basin Plan, State Water Board's plans and policies, USEPA guidance and regulations, and best practicable waste treatment technology. While developing effluent limitations and receiving water limitations, monitoring requirements, and special conditions for the draft permit, the following information sources were used:

1. USEPA NPDES Application Forms 1, 2A and 2S dated November 28, 2007.
2. Code of Federal Regulations – Title 40.
3. Water Quality Control Plan (Colorado River Basin – Region 7) as amended to date.
4. Regional Water Board files related to Niland Sanitary District, Wastewater Treatment Facility; NPDES permit CA0104451.

A. Discharge Prohibitions

Effluent and receiving water limitations in this Order are based on the Federal CWA, Basin Plan, State Water Board's plans and policies, USEPA guidance and regulations, and best practicable waste treatment technology.

B. Technology-Based Effluent Limitations

1. Scope and Authority

Section 301(b) of the CWA and implementing USEPA permit regulations at section 122.44, title 40 of the Code of Federal Regulations, require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Secondary Treatment Standards at Part 133.

- a. **Equivalent-to-Secondary Treatment Standards.** Following publication of the secondary treatment regulations, legislative history indicates that Congress was concerned that USEPA had not “sanctioned” the use of certain biological treatment techniques that were effective in achieving significant reductions in BOD₅ and TSS for secondary treatment. Therefore to prevent unnecessary construction of costly new facilities, Congress included language in the 1981 amendment to the Construction Grants statutes [Section 23 of Pub. L. 97-147] that required USEPA to provide allowance for alternative biological treatment technologies such as trickling filters or waste stabilization ponds. In response to this requirement, definition of secondary treatment was modified on September 20, 1984 and June 3, 1985, and published in the revised secondary treatment regulations contained in section 133.105. These regulations allow alternative limitations for facilities using trickling filters and waste stabilization ponds that meet the requirements for “equivalent to secondary treatment.” These “equivalent to secondary treatment” limitations are *up to* 45 mg/L (monthly average) and *up to* 65 mg/L (weekly average) for BOD₅ and TSS.

Therefore, POTWs that use waste stabilization ponds, identified in section 133.103, as the principal process for secondary treatment and whose operation and maintenance data indicate that the TSS values specified in the equivalent-to-secondary regulations cannot be achieved, can qualify to have their minimum levels of effluent quality for TSS adjusted upwards.

Furthermore, in order to address the variations in facility performance due to geographic, climatic, or seasonal conditions in different States, the Alternative State Requirements (ASR) provision contained in section 133.105(d) was written. ASR allows States the flexibility to set permit limitations above the maximum levels of 45 mg/L (monthly average) and 65 mg/L (weekly average) for TSS from lagoons. However, before ASR limitations for suspended solids can be set, the effluent must meet the BOD limitations as prescribed by 40 section 133.102(a). Presently, the maximum TSS value set by the State of California for lagoon effluent is 95 mg/L. This value corresponds to a 30-day consecutive average or an average over duration of less than 30 days.

In order to be eligible for equivalent-to-secondary limitations, a POTW must meet all of the following criteria [40 C.F.R. § 133.101(g)]:

- a. The principal treatment process must be either a trickling filter or waste stabilization pond.
- b. The effluent quality consistently achieved, despite proper operations and maintenance, is in excess of 30 mg/L BOD₅ and TSS.
- c. Water quality is not adversely affected by the discharge. (40 C.F.R. § 133.101(g).)

The treatment works as a whole provides significant biological treatment such that a minimum 65 percent reduction of BOD₅ is consistently attained (30-day average).

2. Applicable Technology-Based Effluent Limitations

- a. This Facility meets the technology based regulations for the minimum level of effluent quality attainable by equivalent-to-secondary treatment in terms of biochemical oxygen demand (BOD₅) and total suspended solids (TSS) as summarized in Table F-7, below, for the aeration lagoon treatment system. Previous Order No. R7-2003-0049 established technology-based effluent limits to meet applicable equivalent to secondary treatment standards. These effluent limitations have been carried over from the previous Order. Further, mass-based effluent limitations are based on a design flow rate of 0.50 MGD.

Table F-7. Summary of Technology-based Effluent Limitations

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Flow	MGD	0.50	--	--	--	--
pH	Standard Units	--	--	--	6.0	9.0
Total Suspended Solids	mg/L	95	--	--	--	--
	lbs/day ¹	396	--	--	--	--
20 °C BOD ₅	mg/L	45	65	--	--	--
	lbs/day ¹	188	271	--	--	--
% Removal BOD	%	65	--	--	--	--

¹ Based on a design capacity of 0.50 MGD.

b. Basis for Limitations:

Table F-8. Basis for Limitations

Constituents	Basis for Limitations
Biochemical Oxygen Demand (BOD)	Discharges to waters that support aquatic life and are dependent on oxygen. Organic matter in the discharge may consume oxygen as it breaks down.
Total Suspended Solids (TSS)	High levels of suspended solids can adversely impact aquatic habitat. Untreated or improperly treated wastewater can contain high amounts of suspended solids.
Hydrogen Ion (pH)	Hydrogen Ion (pH) is a measure of Hydrogen Ion concentration in the water. A range specified between 6.0 and 9.0 ensures suitability of biological life. This limitation has been adopted in the Basin Plan of the Region.
Flow	The design capacity of the treatment plant is currently 0.50 MGD.

C. Water Quality-Based Effluent Limitations (WQBELs)

1. Scope and Authority

Section 301(b) of the CWA and section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards.

Section 122.44(d)(1)(i) mandates that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, water quality-based effluent limitations (WQBELs) must be established using: (1) USEPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

The process for determining reasonable potential and calculating WQBELs when necessary is intended to protect the designated uses of the receiving water as specified in the Basin Plan, and achieve applicable water quality objectives and criteria that are contained in other state plans and policies, or any applicable water quality criteria contained in the CTR and NTR.

2. Applicable Beneficial Uses and Water Quality Criteria and Objectives

Table F-9 summarizes the applicable water quality criteria/objectives for priority pollutants reported in detectable concentrations in the effluent or receiving water. The hardness value used to conduct the Reasonable Potential Analysis (RPA) was 400 mg/L (the minimum hardness reported was 416 mg/L). These criteria were used in conducting the RPA for this Order.

The Discharger conducted a Biological Assessment at the location of the discharge. The objective of the Biological Assessment was to determine whether water, plant life, and aquatic life at the discharge location are more typical of a saltwater or a freshwater environment. On October 1, 2007 the Discharger submitted the results of the Biological Assessment to USEPA requesting approval to use alternative freshwater criteria at the location of the discharge. Sampling stations were established at the outfall, 200 meters upstream and downstream from the outfall, respectively. The collections of invertebrates at the outfall were dominated by epifaunal molluscs and backswimmers. Dominant mollusc taxa included snails of the families Phisiidae and Planorbidae. Both mollusc taxa are freshwater species. The only species of fish that was collected was the mosquito fish which is tolerant to both, saline and fresh water. Dominant vegetation included Bermuda grass and arrow weed. Bermuda grass can tolerate some salinity but is most common in fresh water systems. Arrow weed is common along desert watercourses and can tolerate some salinity. This assessment determined that the applicable reach of the "R" Drain is characterized as freshwater; therefore, saltwater aquatic life criteria are not applicable for this reach of the "R" Drain. USEPA reviewed the Biological Assessment prepared by the Discharger. On July 14, 2008 USEPA issued an approval of the findings in the Discharger's Biological Assessment and the application of water quality criteria for the protection of freshwater aquatic life.

Table F-9. Applicable Beneficial Uses and Water Quality Criteria and Objectives

CTR No.	Parameter	Most Stringent Criteria	CTR/NTR Water Quality Criteria		
			Freshwater		Human Health for Consumption of:
			Acute	Chronic	Organisms Only
		µg/L	µg/L	µg/L	µg/L
7	Copper, Total Recoverable	30.50	51.68	30.50	--
9	Mercury, Total Recoverable	0.051	Reserved	Reserved	0.051
11	Selenium, Total Recoverable	5.00	20	5	Narrative
13	Thallium, Total Recoverable	6.30	--	--	6.30
24	Chlorodibromomethane	34.00	--	--	34.0
27	Chloroform	No Criteria	--	--	--
28	Dichlorobromomethane	46.00	--	--	46.00

3. Determining the Need for WQBELs

In accordance with section 1.3 of the SIP, the Regional Water Board conducted a RPA for each priority pollutant with an applicable criterion or objective to determine if a WQBEL is required in the Order. The Regional Water Board analyzed effluent data to determine if a pollutant in a discharge has the reasonable potential to cause or contribute to an excursion above a state water quality standard. For all

parameters that have the reasonable potential to cause or contribute to an excursion above a water quality standard, numeric WQBELs are required. The RPA considers criteria from the CTR and NTR, and when applicable, water quality objectives specified in the Basin Plan. To conduct the RPA, the Regional Water Board identified the maximum observed effluent concentration (MEC) for each constituent, based on data provided by the Discharger.

Section 1.3 of the SIP provides the procedures for determining reasonable potential to exceed applicable water quality criteria and objectives. The SIP specifies three triggers to complete a RPA:

- 1) Trigger 1 – If the MEC is greater than or equal to the CTR water quality criteria or applicable objective (C), a limit is needed.
- 2) Trigger 2 – If background water quality (B) > C and the pollutant is detected in the effluent, a limit is needed.
- 3) Trigger 3 – If other related information, such as a 303(d) listing for a pollutant, discharge type, compliance history, etc., indicates that a WQBEL is required.

Sufficient effluent and ambient data are needed to conduct a complete RPA. If data are not sufficient, the Discharger will be required to gather the appropriate data for the Regional Water Board to conduct the RPA. In accordance with section 1.2 of the SIP, the Regional Water Board shall have discretion to consider if any data are inappropriate for use in determining reasonable potential.

The RPA was performed on available priority pollutant monitoring data collected by the Discharger from December 2003 to November 2007. For the pollutants with limits in the previous Order, 47 samples were available for copper and selenium and just one sample available for thallium. Mercury was included in the RPA conducted because the discharger monitored for mercury on a monthly basis instead of thallium. Based on the RPA conducted, copper demonstrated reasonable potential. All samples for selenium were reported as non-detect and the Minimum Levels were acceptable; therefore, it was determined that selenium did not show reasonable potential and the limit was removed. All samples for mercury, chlorodibromomethane, chloroform, and dichlorobromomethane were reported as non-detect, and these pollutants did not demonstrate reasonable potential. It should be noted however, that with just one sample for thallium reasonable potential could not be determined at this time that the discharge does not have the potential to cause or threaten an exceedance of applicable water quality standards; therefore, the existing limits for thallium have been carried forward in the proposed Order.

Data used in the RPA are summarized in Table F-10.

Table F-10. Summary of Reasonable Potential Analysis

CTR No.	Priority Pollutant	Applicable Water Quality Criteria (C)	Max. Effluent Concentration (MEC)	Max. Detected Receiving Water Concentration (B)	RPA Result – Effluent Limit Required?	Reason
		µg/L	µg/L	µg/L		
7	Copper, Total Recoverable	30.50	51	13	Yes	B>C & pollutant detected in effluent
9	Mercury, Total Recoverable	0.051	ND	ND	No	No detected value
11	Selenium, Total Recoverable	5.00	ND	ND	No	No detected values
13	Thallium, Total Recoverable	6.30	ND	ND	Yes	Data set was too small to determine if reasonable potential exists; limits are carried over.
24	Chlorodibromo methane	34.00	4.6	ND	No	MEC<C & no B
27	Chloroform	No Criteria	43.9	ND	No	No criteria
28	Dichlorobromo methane	46.00	17.9	ND	No	MEC<C & no B

4. WQBEL Calculations

a. Final WQBELs are based on monitoring results and following the calculation process outlined in section 1.4 of the SIP. A table providing the calculations for all applicable WQBELs for this Order is provided in Attachment I of this Order.

b. WQBELs Calculation Example

Using copper as an example, the following demonstrates how WQBELs based on aquatic life criterion were established for Order No. R7-2008-0020. The process for developing these limits is in accordance with section 1.4 of the SIP. Attachment I summarizes the development and calculation of all WQBELs for this Order using the process described below.

Step 1: For each constituent requiring an effluent limit, identify the applicable water quality criteria or objective. For each criterion determine the effluent concentration allowance (ECA) using the following steady state equation:

$$\begin{aligned} \text{ECA} &= C + D(C-B) \quad \text{when } C > B, \text{ and} \\ \text{ECA} &= C \quad \text{when } C \leq B, \end{aligned}$$

Where

C = The priority pollutant criterion/objective, adjusted if necessary for hardness, pH and translators. In this Order a hardness value of 400 mg/L (as CaCO₃) was used for development of hardness-dependant criteria, and a pH of 7.64 was used for pH-dependant criteria.

D = The dilution credit, and

B = The ambient background concentration

For this Order, dilution was not allowed due to the nature of the receiving water and quantity of the effluent; therefore:

$$ECA = C$$

For copper, the applicable water quality criteria are:

$$\begin{aligned} ECA_{\text{acute}} &= 51.68 \mu\text{g/L} \\ ECA_{\text{chronic}} &= 30.50 \mu\text{g/L} \\ ECA_{\text{human health}} &= \text{No criteria} \end{aligned}$$

Step 2: For each ECA based on aquatic life criterion/objective, determine the long-term average discharge condition (LTA) by multiplying the ECA by a factor (multiplier). The multiplier is a statistically based factor that adjusts the ECA to account for effluent variability. The value of the multiplier varies depending on the coefficient of variation (CV) of the data set and whether it is an acute or chronic criterion/objective. Table 1 of the SIP provides pre-calculated values for the multipliers based on the value of the CV. Equations to develop the multipliers in place of using values in the tables are provided in section 1.4, Step 3 of the SIP and will not be repeated here.

$$LTA_{\text{acute}} = ECA_{\text{acute}} \times \text{Multiplier}_{\text{acute}}$$

$$LTA_{\text{chronic}} = ECA_{\text{chronic}} \times \text{Multiplier}_{\text{chronic}}$$

The CV for the data set must be determined before the multipliers can be selected and will vary depending on the number of samples and the standard deviation of a data set. If the data set is less than 10 samples, or at least 80% of the samples in the data set are reported as non-detect, the CV shall be set equal to 0.6.

For copper, the following data was used to develop the acute and chronic LTA using Table 1 of the SIP:

<u>No. of Samples</u>	<u>CV</u>	<u>Multiplier_{acute}</u>	<u>Multiplier_{chronic}</u>
47	1.327	0.1594	0.2945

$$LTA_{\text{acute}} = 51.68 \mu\text{g/L} \times 0.1594 = 8.2378 \mu\text{g/L}$$

$$LTA_{\text{chronic}} = 30.50 \mu\text{g/L} \times 0.2945 = 8.98 \mu\text{g/L}$$

Step 3: Select the most limiting (lowest) of the LTA.

$$LTA = \text{most limiting of } LTA_{\text{acute}} \text{ or } LTA_{\text{chronic}}$$

For copper, the most limiting LTA was the LTA_{acute}

$$LTA = 8.2378 \mu\text{g/L}$$

Step 4: Calculate the WQBELs by multiplying the LTA by a factor (multiplier). WQBELs are expressed as Average Monthly Effluent Limitations (AMEL) and Maximum Daily Effluent Limitations (MDEL). The multiplier is a statistically based factor that adjusts the LTA for the averaging periods and exceedance frequencies of the criteria/objectives and the effluent limitations. The value of the multiplier varies depending on the probability basis, the coefficient of variation (CV) of the data set, the number of samples (for AMEL) and whether it is monthly or daily limit. Table 2 of the SIP provides pre-calculated values for the multipliers based on the value of the CV and the number of samples. Equations to develop the multipliers in place of using values in the tables are provided in section 1.4, Step 5 of the SIP and will not be repeated here.

$$AMEL_{\text{aquatic life}} = LTA \times AMEL_{\text{multiplier}}$$

$$MDEL_{\text{aquatic life}} = LTA \times MDEL_{\text{multiplier}}$$

AMEL multipliers are based on a 95th percentile occurrence probability, and the MDEL multipliers are based on the 99th percentile occurrence probability. If the number of samples is less than four (4), the default number of samples to be used is four (4).

For copper, the following data was used to develop the AMEL and MDEL for aquatic life using Table 2 of the SIP:

<u>No. of Samples per Month</u>	<u>CV</u>	<u>Multiplier_{MDEL}</u>	<u>Multiplier_{AMEL}</u>
4	1.33	6.27	2.25

$$AMEL_{\text{aquatic life}} = 8.2378 \times 2.25 = 18.54 \mu\text{g/L}$$

$$MDEL_{\text{aquatic life}} = 8.2378 \times 6.27 = 51.68 \mu\text{g/L}$$

Step 5: For the ECA based on human health, set the AMEL equal to the ECA_{human health}

$$AMEL_{\text{human health}} = ECA_{\text{human health}}$$

However, for copper, there ECA_{human health} = Not Available. The CTR does not contain a numeric copper criterion protective of human health; therefore, it was not possible to develop a copper AMEL based on human health criteria.

Step 6: Calculate the MDEL for human health by multiplying the AMEL by the ratio of the Multiplier_{MDEL} to the Multiplier_{AMEL}. Table 2 of the SIP provides pre-calculated ratios to be used in this calculation based on the CV and the number of samples.

$$MDEL_{\text{human health}} = AMEL_{\text{human health}} \times (\text{Multiplier}_{\text{MDEL}} / \text{Multiplier}_{\text{AMEL}})$$

A copper MDEL_{human health} could not be calculated because a copper AMEL_{human health} was not available. There are no criteria protective of human health for copper; therefore, none of the limitations for copper are based on human health criteria.

Step 7: Select the lower of the AMEL and MDEL based on aquatic life and human health as the water-quality based effluent limit for the Order.

AMEL _{aquatic life}	MDEL _{aquatic life}	AMEL _{human health}	MDEL _{human health}
19 µg/L	52 µg/L	Not Available	Not Available

The lowest (most restrictive) effluent limits are based on aquatic toxicity and were incorporated into this Order. For copper, there are no human health criteria; therefore, the AMEL and MDEL based on aquatic life criteria are established as the WQBELs. For thallium, there are no aquatic life criteria; therefore, the AMEL and MDEL based on the human health criteria are established as the WQBELs. These limits will be protective of aquatic life. In addition, the existing Order contained final effluent limitations for copper (AMEL=2.39 µg/L, MDEL=4.8 µg/L). These effluent limitations were based on water quality criteria for the protection of saltwater aquatic life, while the new copper limitations are based on water quality criteria for the protection of freshwater aquatic life, as discussed previously. The previous effluent limitations for copper are no longer appropriate; therefore, the above calculated freshwater copper limitations are established in this Order as final effluent limitations.

c. WQBELs Based on Basin Plan Objectives

- i. Previous Order No. R7-2003-0049 established WQBELs for TDS. These WQBELs were based on receiving water quality objectives established in the Basin Plan that state any discharge to the “R” Drain shall not cause the concentration of TDS in the surface water to exceed an annual average of 4,000 mg/L and a maximum daily of 4,500 mg/L. Due to the misapplication of the Basin Plan receiving water quality objectives for TDS as numeric effluent limitations, this Order replaces the numeric effluent limitations for TDS of the previous permit with a narrative effluent limitation and establishes a receiving water limitation for TDS to accurately apply the WQO of the Basin Plan. The replacement of those numeric effluent limitations with a narrative effluent limitation and receiving water limitation for TDS does not constitute backsliding due to the exception contained in section 402(o)(2)(B)(ii) of the CWA which states that if the Administrator determines that a technical mistake or mistake in interpretation of the law were made when establishing the limits, the appropriate application of those laws is justified. Further, the effluent data were compared to the Basin Plan receiving water quality objectives; the reported concentrations in the discharge are all less than the water quality objectives.

- ii. The Basin Plan states that any discharge to a water body with a REC1 designated use shall not have bacterial densities in excess of the following:

(a) ***E. Coli***. The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 126 MPN per 100 milliliters, nor shall any sample exceed the maximum allowable bacterial density of 400 MPN per 100 milliliters.

(b) **Enterococci**. The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 33 MPN per 100 milliliters, nor shall any sample exceed the maximum allowable bacterial density of 100 MPN per 100 milliliters.

(c) **Fecal Coliform**. The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 200 MPN per 100 milliliters, nor shall more than ten percent of the total samples during any 30-day period exceed 400 MPN per 100 milliliters.

Effluent limitations for *E.coli*, enterococci and fecal coliform are incorporated in this Order. The bacterial indicators of *E. coli*, enterococci and fecal coliform are used to estimate the presence of pathogens in the wastewater effluent discharged to Discharge Point EFF-001. Effluent limitations for *E. coli*, enterococci and fecal coliform shall be used as indicators to determine the effectiveness of the municipal wastewater treatment facilities disinfection system.

The Basin Plan's general surface water objectives state that all waters shall be maintained free of toxic substances in concentrations which are toxic to, or which produce detrimental physiological responses in human, plant, animal, or indigenous aquatic life. Chlorine is known to be toxic to aquatic life. The previous Order establishes numeric effluent limitations for total chlorine residual and these limitations are carried over to this Order.

Further, the previous Order established effluent limitations for selenium. As discussed in section IV.C.3, the effluent limitations for selenium are discontinued. The AMEL and MDEL calculated for this permit renewal for copper are less stringent than the effluent limitations contained in the previous Order (No. R7-2003-0049), based on USEPA's approval of the findings in the Discharger's Biological Assessment and the application of water quality criteria for the protection of freshwater aquatic life.

Table F-11. Summary of Water Quality-based Effluent Limitations

Parameter	Units	Effluent Limitations			
		Average Monthly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Chlorine Residual	mg/L	0.01	--	--	0.02
	lbs/day ¹	0.04			0.08
Copper, Total Recoverable	µg/L	19	52	--	--
	lbs/day ¹	0.077	0.22	--	--
Thallium	µg/L	6.3	13	--	--
	lbs/day ¹	0.026	0.052	--	--
Enterococci	MPN/ 100ml	33 ²	100	--	--
Escherichia Coli (E. Coli)	MPN/ 100ml	126 ²	400	--	--
Fecal Coliform	MPN/ 100ml	200 ²	400 ³	--	--

¹ The mass-based effluent limitations are based on a design capacity of 0.50 MGD.

² Based on a minimum of not less than five samples for any 30-day period. A minimum of one sample per week.

³ No more than ten percent of the total fecal coliform samples collected during any 30-day period shall exceed 400 MPN per 100 milliliters.

5. Whole Effluent Toxicity (WET)

Whole effluent toxicity (WET) protects the receiving water quality from the aggregate toxic effect of a mixture of pollutants in the effluent. WET tests measure the degree of response of exposed aquatic test organisms to an effluent. The WET approach allows for protection of the narrative “no toxics in toxic amounts” criterion while implementing numeric criteria for toxicity. There are two types of WET tests: acute and chronic. An acute toxicity test is conducted over a shorter time period and measures mortality. A chronic toxicity test is conducted over a longer period of time and may measure mortality, reproduction, and growth.

The Basin Plan specifies a narrative objective for toxicity, requiring that all waters be maintained free of toxic substances in concentrations that are lethal to or produce other detrimental response on aquatic organisms. Detrimental response includes but is not limited to decreased growth rate, decreased reproductive success of resident or indicator species, and/or significant alterations in population, community ecology, or receiving water biota.

This Order implements the narrative objective for toxicity, requiring there shall be no acute or chronic toxicity in the treatment plant effluent. In addition, the Order establishes thresholds that when exceeded requires the Discharger to conduct accelerated toxicity testing and/or conduct toxicity identification evaluation (TIE) and toxicity reduction evaluation (TRE) studies.

In addition to the Basin Plan requirements, section 4 of the SIP states that a chronic toxicity effluent limitation is required in permits for all discharges that will cause, have the reasonable potential to cause, or contribute to chronic toxicity in receiving

waters. Therefore, in accordance with the SIP, this Order requires the Discharger to conduct chronic toxicity testing for discharges to the "R" Drain.

D. Final Effluent Limitations

Table F-12, below, summarizes the proposed effluent limitations for the discharge through Discharge Point 001. Proposed effluent limitations are based on equivalent-to-secondary treatment standards, California Toxics Rule, and Colorado River Basin Plan Water Quality Standards.

As discussed in section IV.C.4.b, the previous copper effluent limitation is based on saltwater water quality criteria. In the drafting of this permit, USEPA granted approval of the findings in the Discharger's Biological Assessment and the application of water quality criteria for the protection of freshwater aquatic life. New effluent limitations are established in this Order based upon the freshwater criteria. The available effluent data for copper indicate reported concentrations for 6 of the 47 samples reviewed exceed the AMEL established in this Order (19 µg/L). The previous Order granted interim effluent limitations for copper to allow the Discharger to complete actions necessary to comply with CTR-based WQBELs. Since there is uncertainty regarding whether the Discharger will be able to immediately comply with final effluent limitations for copper, the Discharger threatens to discharge in violation of this Order. Therefore, a Cease and Desist Order or a Time Schedule Order will be adopted concurrent with this Order. The Cease and Desist Order or the Time Schedule Order is necessary to ensure that the Discharger achieves compliance. It establishes time schedules for the Discharger to complete necessary investigative, preventive, and remedial actions to address its imminent and threatened violations.

1. Mass-based Effluent Limitations

Title 40 CFR Section 122.45(f)(1) requires effluent limitations be expressed in terms of mass, with some exceptions, and 40 CFR 122.45(f)(2) allows pollutants that are limited in terms of mass to additionally be limited in terms of other units of measurement. This Order includes effluent limitations expressed in terms of mass and concentration. In addition, pursuant to the exceptions to mass limitations provided in 40 CFR 122.45(f)(1), some effluent limitations are not expressed in terms of mass, such as pH and temperature, and when the applicable standards are expressed in terms of concentration (e.g. CTR criteria and MCLs) and mass limitations are not necessary to protect the beneficial uses of the receiving water.

Mass-based effluent limitations are established using the following formula:

$$\text{Mass (lbs/day)} = \text{flow rate (MGD)} \times 8.34 \times \text{effluent limitation (mg/L)}$$

where:

Mass = mass limitation for a pollutant (lbs/day)

Effluent limitation = concentration limit for a pollutant (mg/L)

Flow rate = discharge flow rate (MGD)

2. Final Effluent Limitations

- a. The Discharger shall maintain compliance with the following effluent limitations at Discharge Point 001, with compliance measured at Monitoring Location EFF-001 as described in the MRP.

Table F-12. Summary of Final Effluent Limitations

Parameter	Units	Effluent Limitations					Basis
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum	
Flow	MGD	0.50	--	--	--	--	40 CFR 133
Biochemical Oxygen Demand (BOD) (5-day @ 20 Deg. C)	mg/L	45	65	--	--	--	40 CFR 133
	lbs/day ¹	188	271	--	--	--	
Total Suspended Solids (TSS)	mg/L	95	--	--	--	--	40 CFR 133
	lbs/day ¹	396	--	--	--	--	
pH	Standard Units	--	--	--	6.0	9.0	40 CFR 133
Chlorine Residual	mg/L	0.01	--	--	--	0.02	Basin Plan & E, CTR/SIP ²
	lbs/day ¹	0.04	--	--	--	0.08	
Copper, Total Recoverable	µg/L	19	--	52	--	--	E, CTR/SIP ²
	lbs/day ¹	0.077	--	0.22	--	--	
Thallium, Total Recoverable	µg/L	6.3	--	13	--	--	E, CTR/SIP ²
	lbs/day ¹	0.026	--	0.052	--	--	

¹ The mass-based effluent limitations are based on a design capacity of 0.50 MGD.

² E = Carried over from the existing Order (No. R7-2003-0049). CTR/SIP = Calculations based on water quality criteria contained in the CTR and the requirements contained in Section 1.4 of the SIP.

- b. **Percent Removal:** The average monthly percent removal of BOD 5-day 20°C shall not be less than 65 percent.

- c. **Toxicity:** There shall be no acute or chronic toxicity in the treatment plant effluent nor shall the treatment plant effluent cause any acute or chronic toxicity in the receiving water, as defined in Section V.E of the MRP. All waters shall be maintained free of toxic substances in concentrations which are toxic to, or which produce detrimental physiological responses in human, plant, animal, or indigenous aquatic life. Compliance with this objective will be determined by use of indicator organisms, analyses of species diversity, population density, growth anomalies, or bioassays of appropriate duration or other appropriate methods specified by the Regional Water Board.

- d. **Bacteria:** The bacterial density in the wastewater effluent discharged to the New River shall not exceed the following values, as measured by the following bacterial indicators:
- i. ***E. Coli.*** The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 126 MPN per 100 milliliters, nor shall any sample exceed the maximum allowable bacterial density of 400 MPN per 100 milliliters.
 - ii. **Enterococci.** The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 33 MPN per 100 milliliters, nor shall any sample exceed the maximum allowable bacterial density of 100 MPN per 100 milliliters.
 - iii. **Fecal Coliform.** The geometric mean bacterial density (based on a minimum of not less than five samples equally spaced over a 30-day period) shall not exceed a Most Probable Number (MPN) of 200 MPN per 100 milliliters, nor shall more than ten percent of the total samples during any 30-day period exceed 400 MPN per 100 milliliters.
- e. **Total Dissolved Solids:** Discharges of wastes or wastewater shall not increase the total dissolved solids content of receiving waters, unless it can be demonstrated to the satisfaction of the Regional Water Board that such an increase in total dissolved solids does not adversely affect beneficial uses of receiving waters.

3. Satisfaction of Anti-Backsliding Requirements

The effluent limitations in this Order are at least as stringent as the effluent limitations in the previous Order, with the exception of effluent limitations for copper and Total Dissolved Solids. The effluent limitations for these pollutants are less stringent than those in the previous Order. This relaxation of effluent limitations is consistent with the anti-backsliding requirements of the CWA and federal regulations.

Title 40 CFR Sections 402(o)(2) and 303(d)(4) of the CWA and federal regulations at Title 40, CFR Section 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed. Some effluent limitations in this Order are less stringent than those in the previous Order. The numeric effluent limitations for total dissolved solids has been replaced by a narrative limitation. The effluent limitation for copper has been revised based on USEPA's approval of the findings in the Discharger's Biological Assessment and the application of water quality criteria for the protection of freshwater aquatic life. As discussed in detail in section IV.C.4 of this Fact Sheet, this relaxation of effluent limitations is consistent with the anti-backsliding requirements of the CWA and federal regulations.

4. Satisfaction of Antidegradation Policy

Section 131.12 requires that the state water quality standards include an anti-degradation policy consistent with the federal policy. The State Water Board established California's anti-degradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal anti-degradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing water quality be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plan implements, and incorporates by reference, both the State and federal anti-degradation policies. As discussed in detail in Fact Sheet section III.C.10, the permitted discharge is consistent with the anti-degradation provision of Section 131.12 and State Water Board Resolution No. 68-16.

5. Stringency of Requirements for Individual Pollutants

This Order contains both technology-based and WQBELs for individual pollutants. The technology-based effluent limitations consist of restrictions on flow, BOD, TSS, and pH. Restrictions on flow, BOD, TSS, and pH are discussed in section IV.B. This Order's technology-based pollutant restrictions implement the minimum, applicable federal technology-based requirements. These limitations are not more stringent than required by the CWA.

Water quality-based effluent limitations have been scientifically derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. To the extent that toxic pollutant WQBELs were derived from the CTR, the CTR is the applicable standard pursuant to section 131.38. The scientific procedures for calculating the individual WQBELs for priority pollutants are based on the CTR-SIP, which was approved by USEPA on May 18, 2000. All beneficial uses and water quality objectives contained in the Basin Plan were approved under state law and submitted to and approved by USEPA prior to May 30, 2000. Any water quality objectives and beneficial uses submitted to USEPA prior to May 30, 2000, but not approved by USEPA before that date, are nonetheless "applicable water quality standards for purposes of the CWA" pursuant to section 131.21(c)(1). Collectively, this Order's restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

E. Interim Effluent Limitations – Not Applicable

F. Land Discharge Specifications – Not Applicable

G. Reclamation Specifications – Not Applicable

V. RATIONALE FOR RECEIVING WATER LIMITATIONS

The receiving water limitations in the proposed Order are based upon the water quality objectives contained in the Basin Plan. As such, they are a required part of the proposed Order.

A. Surface Water

The surface water receiving water limitations in the proposed Order are based upon the water quality objectives contained in the Basin Plan and are carried forward from the previous Order. As such, they are a required part of the proposed Order. The receiving water limitations for dissolved oxygen, pH and temperature are as follows:

The discharge shall not cause the concentration of dissolved oxygen in the receiving water to fall below 5.0 mg/L. When the dissolved oxygen in the receiving water is already below 5.0 mg/L, the discharge shall not cause any further depression.

The discharge shall not result in the normal ambient pH of the receiving water to fall below 6.0 or exceed 9.0 units.

The discharge shall not result in the natural receiving water temperature to be altered, unless it can be demonstrated to the satisfaction of the Regional Water Board that such alteration in temperature does not adversely affect beneficial uses.

Also, a new receiving water limitation was added for TDS based on the Regional Water Board's Basin Plan as follows:

The discharge shall not cause the concentration of total dissolved solids in the "R" Drain to exceed an annual average concentration of 4,000 mg/L or an instantaneous maximum concentration of 4,500 mg/L.

B. Groundwater – Not Applicable

VI. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS

Section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorizes the Regional Water Board to require technical and monitoring reports. The Monitoring and Reporting Program (MRP), Attachment E of this Order, establishes monitoring and reporting requirements to implement federal and state requirements. The following provides the rationale for the monitoring and reporting requirements contained in the MRP for this facility.

A. Influent Monitoring

This Order carries forward the treatment plant influent monitoring requirements. In addition, influent flow monitoring has been established to determine if adequate treatment capacity is available at the facility and to determine compliance with Provision VI.A.2.f of the Order.

B. Effluent Monitoring

The Discharger is required to conduct monitoring of the permitted discharges in order to evaluate compliance with permit conditions. Monitoring requirements are given in the proposed MRP. This provision requires compliance with the Monitoring and Reporting Program, and is based on Sections 122.44(i), 122.62, 122.63 and 124.5. The MRP is a standard requirement in almost all NPDES permits (including the proposed Order) issued by the Regional Water Board. In addition to containing definitions of terms, it specifies general sampling/analytical protocols and the requirements of reporting of spills, violations, and routine monitoring data in accordance with NPDES regulations, the CWC, and Regional Water Board's policies. The MRP also contains sampling program specific for the Discharger's wastewater treatment facility. It defines the sampling stations and frequency, pollutants to be monitored, and additional reporting requirements. Pollutants to be monitored include all pollutants for which effluent limitations are specified. Further, in accordance with section 1.3 of the SIP, periodic monitoring is required for all priority pollutants defined by the CTR, for which criteria apply and for which no effluent limitations have been established, to evaluate reasonable potential to cause or contribute to an excursion above a water quality standard.

Monitoring for those pollutants expected to be present in the discharge from the Facility, EFF-001, will be required as shown in the proposed MRP and as required by the SIP.

Monitoring requirements are largely unchanged from the previous Order. Annual monitoring for priority pollutants in the effluent is required in accordance with the SIP. Previously, only volatile organic compounds (VOCs) were monitored annually. The entire list of priority pollutants is inclusive of VOCs. In addition, monitoring for enterococci and fecal coliform have been added to be consistent with the requirements of the Basin Plan.

C. Whole Effluent Toxicity Testing Requirements

Whole effluent toxicity (WET) testing requirements establish monitoring of the effluent to ensure that the receiving water quality is protected from the aggregate toxic effect of a mixture of pollutants in the effluent. An acute toxicity test is conducted over a short time period and measures mortality. A chronic toxicity test is conducted over a longer period of time and may measure mortality, reproduction, and growth.

This requirement establishes conditions and protocol by which compliance with the Basin Plan narrative water quality objective for toxicity will be demonstrated and in accordance with section 4.0 of the SIP. Conditions include required monitoring and evaluation of the effluent for acute and chronic toxicity and numerical values for chronic

toxicity evaluation to be used as 'triggers' for initiating accelerated monitoring and toxicity reduction evaluation(s).

The WET testing requirements contained in the MRP, Section V were developed based on the Draft National Whole Effluent Toxicity Implementation Guidance under the NPDES Program developed by USEPA (Docket ID. No. OW-2004-0037). This is the most current guidance available to the Regional Water Board. This Order includes a reopener to allow the requirements of this section to be revised pending the issuance of final guidance or policies developed by either the USEPA or State Water Board.

D. Receiving Water Monitoring

1. Surface Water

Surface water monitoring is required to determine compliance with receiving water limitations and to characterize the water quality of the receiving water pursuant to the SIP and Basin Plan. To provide ambient background receiving water quality data, monitoring requirements for monitoring location RSW-001 and RSW-002 have been carried over from those established for RSW-001 and RSW-002 in the previous Order. Further, due to insufficient data for priority pollutants, annual monitoring of the receiving water at monitoring location RSW-001 has been carried over from the previous Order as well.

2. Groundwater – Not Applicable

E. Other Monitoring Requirements

1. Water Supply Monitoring

The Discharger is required to obtain or acquire quarterly TDS concentrations of the source water, either through monitoring or obtaining the data from the drinking water purveyor. This information will be compiled and summarized in a quarterly report, in accordance with Provision VI.C.2.c of the proposed Order.

2. Biosolids/Sludge Monitoring

This section establishes monitoring and reporting requirements for the storage, handling and disposal practices of sludge generated from the operation of this Facility. All sludge and or solids generated at the treatment plant will be disposed, treated, or applied to land in accordance with Federal Regulations Part 503. The previous Order required sludge monitoring on an annual basis. This monitoring will be carried over from the previous permit.

VII. RATIONALE FOR PROVISIONS

A. Standard Provisions

Standard Provisions, which apply to all NPDES permits in accordance with section 122.41, and additional conditions applicable to specified categories of permits in accordance with section 122.42, are provided in Attachment D. The discharger must

comply with all standard provisions and with those additional conditions that are applicable under section 122.42.

Section 122.41(a)(1) and (b) through (n) establish conditions that apply to all State-issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations must be included in the Order. Section 123.25(a)(12) allows the state to omit or modify conditions to impose more stringent requirements. In accordance with section 123.25, this Order omits federal conditions that address enforcement authority specified in sections 122.41(j)(5) and (k)(2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

B. Special Provisions

1. Reopener Provisions

This provision is based on Part 123. The Regional Water Board may reopen the permit to modify permit conditions and requirements. Causes for modifications include the promulgation of new regulations, modification in sludge use or disposal practices, or adoption of new regulations by the State Water Board or Regional Water Board, including revisions to the Basin Plan.

2. Special Studies and Additional Monitoring Requirements

- a. **TRE Work Plan, Toxicity Identification Evaluations, and Toxicity Reduction Evaluations.** This provision is based on the SIP, section 4, Toxicity Control Provisions.
- b. **Translator Study.** This provision is based on the SIP. This provision allows the Discharger to conduct an optional translator study, based on the SIP at the Discharger's discretion. This provision is based on the need to gather site-specific information in order to apply a different translator from the default translator specified in the CTR and SIP. Without site-specific data, the default translators are used with the CTR criteria.
- c. **Total Dissolved Solids (TDS) Study.** The purpose of this study is to provide more detailed information on the Regional Board's development of salinity standards pursuant to Section 303 of the CWA and through the NPDES permitting authority in the regulation of municipal and industrial sources (see Section 402 of the Federal Water Pollution Control Act). As part of the Regional Board's development of salinity standards, the Regional Board is requiring a study to determine what is a reasonable increase in salinity for municipal discharges to surface waters and its impact on the beneficial uses of waters of the United States. As part of the 1996 Review of the Water Quality Standards for Salinity of the Colorado River System dated June 1996, the study proposed that an incremental increase in salinity shall be 400 mg/L or less, which is considered to be a reasonable incremental increase above the flow weighted average salinity of the source water supply. As part of this permit, the Discharger is

required to perform a study to evaluate whether a 400 mg/L incremental increase in salinity above the source water is practical and if not, what incremental increase is practical for their discharge. This report shall be submitted to the Regional Board's Executive Officer prior to the filing date for re-application.

3. Best Management Practices and Pollution Prevention

- a. **Pollutant Minimization Program.** This provision is based on the requirements of section 2.4.5 of the SIP.
- b. **Storm Water.** This provision is based on Water Quality Order No. 97-03-DWQ, NPDES General Permit No. CAS000001 for Discharges of Storm Water Associated with Industrial Activities. This section is not applicable to the Niland Sanitary District.

4. Construction, Operation, and Maintenance Specifications

- a. **Treatment Ponds.** This provision is based on the requirements of 40 CFR §122.41(e) and the previous Order.
- b. **Facility and Treatment Operation.** This provision is based on the requirements of 40 CFR §122.41(e) and the previous Order.
- c. **Spill Response Plan.** This provision is based on the requirements of 40 CFR §122.41(e) and the previous Order.
- d. **Antidegradation Analysis and Engineering Report for Proposed Plant Expansion.** This requirement is based on the Discharger's proposal to upgrade existing treatment systems. The Discharger is required to evaluate treatment capacity, address mass increases of pollutants discharged, and propose additional units as necessary to enable adequate treatment, while ensuring that any proposed increases in discharges will not violate the State Water Board's antidegradation policy.
- e. **Operations Plan for Proposed Plant Upgrades.** This provision is based on Water Code Section 13385(j)(1)(D) and allows a time period not to exceed 90 days in which the Discharger may adjust and test the expansion to the treatment system. This provision requires the Discharger to submit an Operations Plan describing the actions the Discharger will take during the period of adjusting or testing, including steps to prevent violations.

5. Special Provisions for Municipal Facilities (POTWs Only)

The State Water Board issued General Waste Discharge Requirements for Sanitary Sewer Systems, Water Quality Order No. 2006-0003-DWQ (General Order) on May 2, 2006. The General Order requires public agencies that own or operate sanitary sewer systems with greater than one mile of pipes or sewer lines to enroll for coverage under the General Order. The General Order requires agencies to develop sanitary sewer

management plans (SSMPs) and report all sanitary sewer overflows (SSOs), among other requirements and prohibitions.

Furthermore, the General Order contains requirements for operation and maintenance of collection systems and for reporting and mitigating sanitary sewer overflows. In as much that the Discharger's collection system is part of the system that is subject to this Order, certain standard provisions are applicable as specified in Provisions, section VI.C.5. For instance, the 24-hour reporting requirements in this Order are not included in the General Order. The Discharger must comply with both the General Order and this Order. The Discharger and public agencies that are discharging wastewater into the facility were required to obtain enrollment for regulation under the General Order by December 1, 2006.

a. Sludge Disposal Requirements. Requirements are based on the previous Order and 40 CFR Part 503.

b. Pretreatment Program Requirements. Requirements are based on the previous Order and 40 CFR Part 403.

6. Other Special Provisions

Special Provisions VI.C.6.a and VI.C.6.b are included to ensure the compliance with requirements established in Order No. R7-2008-0020, and are based on the previous Order, the CWA, USEPA regulations, CWC, and Regional Water Board plans and policies.

7. Compliance Schedules

The compliance schedules specify the deliverables and due dates for the TRE Workplan, TDS Study, and Spill Response Plan.

VIII. PUBLIC PARTICIPATION

The Regional Water Board is considering the issuance of WDRs that will serve as a NPDES permit for Niland Sanitary District, Wastewater Treatment Plant. As a step in the WDR adoption process, the Regional Water Board staff has developed tentative WDRs. The Regional Water Board encourages public participation in the WDR adoption process.

A. Notification of Interested Parties

The Regional Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe waste discharge requirements for the discharge and has provided them with an opportunity to submit their written comments and recommendations. In addition, the discharger conducted a Bioassessment of the receiving water for designation as a Freshwater habitat and submitted it the United States Environmental Protection Agency (USEPA) for approval. The USEPA has issued a tentative approval, which is publicly noticed pursuant to this Notice. Notification was provided through the Desert Sun and the Imperial Valley Press newspapers.

Written Comments

The staff determinations are tentative. Interested persons are invited to submit written comments concerning these tentative WDRs.

The Regional Water Board and USEPA will accept comments during a thirty (30) day public comment period, which begins September 5, 2008, and ends October 6, 2008. Persons wishing to submit written comments on the Tentative Board Order are requested to do so by October 6, 2008, so that they may be given sufficient consideration. Comments should be mailed to the attention of Jose Figueroa-Acevedo at the address shown below or faxed to the office at (760) 341-6820.

California Regional Water Quality Control Board
Colorado River Basin Region
73-720 Fred Waring Drive, Suite 100
Palm Desert, CA 92260

Comments made in reference to USEPA's approval letter and the Biological Assessment should be directed to:

Mathew Mitchell
USEPA
75 Hawthorne Street (WTR-5)
San Francisco, CA 94105

B. Public Hearing

The Regional Water Board will hold a public hearing on the tentative WDRs during its regular Board meeting on the following date and time and at the following location:

Date: **November 19, 2008**
Time: **10:00 AM**
Location: **City of Indio
City Council Chambers
150 Civic Center Mall
Indio, CA 92201**

Interested persons are invited to attend. At the public hearing, the Regional Water Board will hear testimony, if any, pertinent to the discharge, WDRs, and permit. Oral testimony will be heard; however, for accuracy of the record, important testimony should be in writing.

Please be aware that dates and venues may change. Our Web address is <http://www.waterboards.ca.gov/coloradoriver> where you can access the current agenda for changes in dates and locations.

C. Waste Discharge Requirements Petitions

Any aggrieved person may petition the State Water Resources Control Board to review the decision of the Regional Water Board regarding the final WDRs. The petition must be submitted within 30 days of the Regional Water Board's action to the following address:

State Water Resources Control Board
Office of Chief Counsel
P.O. Box 100, 1001 I Street
Sacramento, CA 95812-0100

D. Information and Copying

The Report of Waste Discharge (RWD), related documents, tentative effluent limitations and special provisions, comments received, and other information are on file and may be inspected at the address above at any time between 8:30 a.m. and 4:45 p.m., Monday through Friday. Copying of documents may be arranged through the Regional Water Board by calling (760) 346-7491.

E. Register of Interested Persons

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should contact the Regional Water Board, reference this facility, and provide a name, address, and phone number.

F. Additional Information

Requests for additional information or questions regarding this order should be directed to Jose Figueroa-Acevedo at (760) 776-8967.

ATTACHMENT G – LIST OF PRIORITY POLLUTANTS

Table G-1 List of Priority Pollutants

CTR Number	Parameter	CAS Number	Suggested Analytical Methods
1	Antimony	7440360	EPA 6020/200.8
2	Arsenic	7440382	EPA 1632
3	Beryllium	7440417	EPA 6020/200.8
4	Cadmium	7440439	EPA 1638/200.8
5a	Chromium (III)	16065831	EPA 6020/200.8
5a	Chromium (VI)	18540299	EPA 7199/1636
6	Copper	7440508	EPA 6020/200.8
7	Lead	7439921	EPA 1638
8	Mercury	7439976	EPA 1669/1631
9	Nickel	7440020	EPA 6020/200.8
10	Selenium	7782492	EPA 6020/200.8
11	Silver	7440224	EPA 6020/200.8
12	Thallium	7440280	EPA 6020/200.8
13	Zinc	7440666	EPA 6020/200.8
14	Cyanide	57125	EPA 9012A
15	Asbestos	1332214	EPA/600/R-93/116(PCM)
16	2,3,7,8-TCDD	1746016	EPA 8290 (HRGC) MS
17	Acrolein	107028	EPA 8260B
18	Acrylonitrile	107131	EPA 8260B
19	Benzene	71432	EPA 8260B
20	Bromoform	75252	EPA 8260B
21	Carbon Tetrachloride	56235	EPA 8260B
22	Chlorobenzene	108907	EPA 8260B
23	Chlorodibromomethane	124481	EPA 8260B
24	Chloroethane	75003	EPA 8260B
25	2-Chloroethylvinyl Ether	110758	EPA 8260B
26	Chloroform	67663	EPA 8260B
27	Dichlorobromomethane	75274	EPA 8260B
28	1,1-Dichloroethane	75343	EPA 8260B
29	1,2-Dichloroethane	107062	EPA 8260B
30	1,1-Dichloroethylene	75354	EPA 8260B
31	1,2-Dichloropropane	78875	EPA 8260B
32	1,3-Dichloropropylene	542756	EPA 8260B
33	Ethylbenzene	100414	EPA 8260B
34	Methyl Bromide	74839	EPA 8260B
35	Methyl Chloride	74873	EPA 8260B
36	Methylene Chloride	75092	EPA 8260B
37	1,1,2,2-Tetrachloroethane	79345	EPA 8260B
38	Tetrachloroethylene	127184	EPA 8260B

CTR Number	Parameter	CAS Number	Suggested Analytical Methods
39	Toluene	108883	EPA 8260B
40	1,2-Trans-Dichloroethylene	156605	EPA 8260B
41	1,1,1-Trichloroethane	71556	EPA 8260B
42	1,1,2-Trichloroethane	79005	EPA 8260B
43	Trichloroethylene	79016	EPA 8260B
44	Vinyl Chloride	75014	EPA 8260B
45	2-Chlorophenol	95578	EPA 8270C
46	2,4-Dichlorophenol	120832	EPA 8270C
47	2,4-Dimethylphenol	105679	EPA 8270C
48	2-Methyl-4,6-Dinitrophenol	534521	EPA 8270C
49	2,4-Dinitrophenol	51285	EPA 8270C
50	2-Nitrophenol	88755	EPA 8270C
51	4-Nitrophenol	100027	EPA 8270C
52	3-Methyl-4-Chlorophenol	59507	EPA 8270C
53	Pentachlorophenol	87865	EPA 8270C
54	Phenol	108952	EPA 8270C
55	2,4,6-Trichlorophenol	88062	EPA 8270C
56	Acenaphthene	83329	EPA 8270C
57	Acenaphthylene	208968	EPA 8270C
58	Anthracene	120127	EPA 8270C
59	Benzidine	92875	EPA 8270C
60	Benzo(a)Anthracene	56553	EPA 8270C
61	Benzo(a)Pyrene	50328	EPA 8270C
62	Benzo(b)Fluoranthene	205992	EPA 8270C
63	Benzo(ghi)Perylene	191242	EPA 8270C
64	Benzo(k)Fluoranthene	207089	EPA 8270C
65	Bis(2-Chloroethoxy)Methane	111911	EPA 8270C
66	Bis(2-Chloroethyl)Ether	111444	EPA 8270C
67	Bis(2-Chloroisopropyl)Ether	108601	EPA 8270C
68	Bis(2-Ethylhexyl)Phthalate	117817	EPA 8270C
69	4-Bromophenyl Phenyl Ether	101553	EPA 8270C
70	Butylbenzyl Phthalate	85687	EPA 8270C
71	2-Chloronaphthalene	91587	EPA 8270C
72	4-Chlorophenyl Phenyl Ether	7005723	EPA 8270C
73	Chrysene	218019	EPA 8270C
74	Dibenzo(a,h)Anthracene	53703	EPA 8270C
75	1,2-Dichlorobenzene	95501	EPA 8260B
76	1,3-Dichlorobenzene	541731	EPA 8260B
77	1,4-Dichlorobenzene	106467	EPA 8260B
78	3,3'-Dichlorobenzidine	91941	EPA 8270C
79	Diethyl Phthalate	84662	EPA 8270C
80	Dimethyl Phthalate	131113	EPA 8270C
81	Di-n-Butyl Phthalate	84742	EPA 8270C
82	2,4-Dinitrotoluene	121142	EPA 8270C
83	2,6-Dinitrotoluene	606202	EPA 8270C

CTR Number	Parameter	CAS Number	Suggested Analytical Methods
84	Di-n-Octyl Phthalate	117840	EPA 8270C
85	1,2-Diphenylhydrazine	122667	EPA 8270C
86	Fluoranthene	206440	EPA 8270C
87	Fluorene	86737	EPA 8270C
88	Hexachlorobenzene	118741	EPA 8260B
89	Hexachlorobutadiene	87863	EPA 8260B
90	Hexachlorocyclopentadiene	77474	EPA 8270C
91	Hexachloroethane	67721	EPA 8260B
92	Indeno(1,2,3-cd)Pyrene	193395	EPA 8270C
93	Isophorone	78591	EPA 8270C
94	Naphthalene	91203	EPA 8260B
95	Nitrobenzene	98953	EPA 8270C
96	N-Nitrosodimethylamine	62759	EPA 8270C
97	N-Nitrosodi-n-Propylamine	621647	EPA 8270C
98	N-Nitrosodiphenylamine	86306	EPA 8270C
99	Phenanthrene	85018	EPA 8270C
100	Pyrene	129000	EPA 8270C
101	1,2,4-Trichlorobenzene	120821	EPA 8260B
102	Aldrin	309002	EPA 8081A
103	alpha-BHC	319846	EPA 8081A
104	beta-BHC	319857	EPA 8081A
105	gamma-BHC	58899	EPA 8081A
106	delta-BHC	319868	EPA 8081A
107	Chlordane	57749	EPA 8081A
108	4,4'-DDT	50293	EPA 8081A
109	4,4'-DDE	72559	EPA 8081A
110	4,4'-DDD	72548	EPA 8081A
111	Dieldrin	60571	EPA 8081A
112	alpha-Endosulfan	959988	EPA 8081A
113	beta-Endosulfan	33213659	EPA 8081A
114	Endosulfan Sulfate	1031078	EPA 8081A
115	Endrin	72208	EPA 8081A
116	Endrin Aldehyde	7421934	EPA 8081A
117	Heptachlor	76448	EPA 8081A
118	Heptachlor Epoxide	1024573	EPA 8081A
119	PCB-1016	12674112	EPA 8082
120	PCB-1221	11104282	EPA 8082
121	PCB-1232	11141165	EPA 8082
122	PCB-1242	53469219	EPA 8082
123	PCB-1248	12672296	EPA 8082
124	PCB-1254	11097691	EPA 8082
125	PCB-1260	11096825	EPA 8082
126	Toxaphene	8001352	EPA 8081A

ATTACHMENT H – STATE WATER BOARD MINIMUM LEVELS

The State Water Board Minimum Levels (MLs) in this appendix are for use in reporting and compliance determination purposes in accordance with section 2.4 of the State Implementation Policy. These MLs were derived from data for priority pollutants provided by State certified analytical laboratories in 1997 and 1998. These MLs shall be used until new values are adopted by the State Water Board and become effective. The following tables (Tables 2a - 2d) present MLs for four major chemical groupings: volatile substances, semi-volatile substances, inorganics, and pesticides and PCBs. The MLs in this appendix are in parts per billion (µg/L).

Table H-1 Volatile Substances

Table 2a - VOLATILE SUBSTANCES*	GC	GCMS
1,1 Dichloroethane	0.5	1
1,1 Dichloroethylene	0.5	2
1,1,1 Trichloroethane	0.5	2
1,1,2 Trichloroethane	0.5	2
1,1,2,2 Tetrachloroethane	0.5	1
1,2 Dichlorobenzene (volatile)	0.5	2
1,2 Dichloroethane	0.5	2
1,2 Dichloropropane	0.5	1
1,3 Dichlorobenzene (volatile)	0.5	2
1,3 Dichloropropene (volatile)	0.5	2
1,4 Dichlorobenzene (volatile)	0.5	2
Acrolein	2.0	5
Acrylonitrile	2.0	2
Benzene	0.5	2
Bromoform	0.5	2
Methyl Bromide	1.0	2
Carbon Tetrachloride	0.5	2
Chlorobenzene	0.5	2
Chlorodibromo-methane	0.5	2
Chloroethane	0.5	2
Chloroform	0.5	2
Chloromethane	0.5	2
Dichlorobromo-methane	0.5	2
Dichloromethane	0.5	2
Ethylbenzene	0.5	2
Tetrachloroethylene	0.5	2
Toluene	0.5	2
Trans-1,2 Dichloroethylene	0.5	1
Trichloroethene	0.5	2
Vinyl Chloride	0.5	2

*The normal method-specific factor for these substances is 1; therefore, the lowest standard concentration in the calibration curve is equal to the above ML value for each substance.

Table H-2 Semi-Volatile Substances

Table 2b - SEMI-VOLATILE SUBSTANCES*	GC	GCMS	LC	COLOR
Benzo (a) Anthracene	10	5		
1,2 Dichlorobenzene (semivolatile)	2	2		

Table 2b - SEMI-VOLATILE SUBSTANCES*	GC	GCMS	LC	COLOR
1,2 Diphenylhydrazine		1		
1,2,4 Trichlorobenzene	1	5		
1,3 Dichlorobenzene (semivolatile)	2	1		
1,4 Dichlorobenzene (semivolatile)	2	1		
2 Chlorophenol	2	5		
2,4 Dichlorophenol	1	5		
2,4 Dimethylphenol	1	2		
2,4 Dinitrophenol	5	5		
2,4 Dinitrotoluene	10	5		
2,4,6 Trichlorophenol	10	10		
2,6 Dinitrotoluene		5		
2- Nitrophenol		10		
2-Chloroethyl vinyl ether	1	1		
2-Chloronaphthalene		10		
3,3' Dichlorobenzidine		5		
Benzo (b) Fluoranthene		10	10	
3-Methyl-Chlorophenol	5	1		
4,6 Dinitro-2-methylphenol	10	5		
4- Nitrophenol	5	10		
4-Bromophenyl phenyl ether	10	5		
4-Chlorophenyl phenyl ether		5		
Acenaphthene	1	1	0.5	
Acenaphthylene		10	0.2	
Anthracene		10	2	
Benzidine		5		
Benzo(a) pyrene		10	2	
Benzo(g,h,i)perylene		5	0.1	
Benzo(k)fluoranthene		10	2	
bis 2-(1-Chloroethoxyl) methane		5		
bis(2-chloroethyl) ether	10	1		
bis(2-Chloroisopropyl) ether	10	2		
bis(2-Ethylhexyl) phthalate	10	5		
Butyl benzyl phthalate	10	10		
Chrysene		10	5	
di-n-Butyl phthalate		10		
di-n-Octyl phthalate		10		
Dibenzo(a,h)-anthracene		10	0.1	
Diethyl phthalate	10	2		
Dimethyl phthalate	10	2		
Fluoranthene	10	1	0.05	
Fluorene		10	0.1	
Hexachloro-cyclopentadiene	5	5		
Hexachlorobenzene	5	1		
Hexachlorobutadiene	5	1		
Hexachloroethane	5	1		

Table 2b - SEMI-VOLATILE SUBSTANCES*	GC	GCMS	LC	COLOR
Indeno(1,2,3,cd)-pyrene		10	0.05	
Isophorone	10	1		
N-Nitroso diphenyl amine	10	1		
N-Nitroso-dimethyl amine	10	5		
N-Nitroso -di n-propyl amine	10	5		
Naphthalene	10	1	0.2	
Nitrobenzene	10	1		
Pentachlorophenol	1	5		
Phenanthrene		5	0.05	
Phenol **	1	1		50
Pyrene		10	0.05	

*With the exception of phenol by colorimetric technique, the normal method-specific factor for these substances is 1,000; therefore, the lowest standard concentration in the calibration curve is equal to the above ML value for each substance multiplied by 1,000.

**Phenol by colorimetric technique has a factor of 1.

Table H-3 Inorganics

Table 2c – INORGANICS*	FAA	GFAA	ICP	ICPMS	SPGFAA	HYDRIDE	CVAA	COLOR	DCP
Antimony	10	5	50	0.5	5	0.5			1,000
Arsenic		2	10	2	2	1		20	1,000
Beryllium	20	0.5	2	0.5	1				1,000
Cadmium	10	0.5	10	0.25	0.5				1,000
Chromium (total)	50	2	10	0.5	1				1,000
Chromium VI	5							10	
Copper	25	5	10	0.5	2				1,000
Cyanide								5	
Lead	20	5	5	0.5	2				10,000
Mercury				0.5			0.2		
Nickel	50	5	20	1	5				1,000
Selenium		5	10	2	5	1			1,000
Silver	10	1	10	0.25	2				1,000
Thallium	10	2	10	1	5				1,000
Zinc	20		20	1	10				1,000

*The normal method-specific factor for these substances is 1; therefore, the lowest standard concentration in the calibration curve is equal to the above ML value for each substance.

Table H-4 Pesticides and PCBs

Table 2d – PESTICIDES – PCBs*	GC
4,4'-DDD	0.05
4,4'-DDE	0.05
4,4'-DDT	0.01
a-Endosulfan	0.02
alpha-BHC	0.01
Aldrin	0.005
b-Endosulfan	0.01
Beta-BHC	0.005
Chlordane	0.1
Delta-BHC	0.005
Dieldrin	0.01
Endosulfan Sulfate	0.05
Endrin	0.01
Endrin Aldehyde	0.01
Heptachlor	0.01
Heptachlor Epoxide	0.01
Gamma-BHC (Lindane)	0.02
PCB 1016	0.5
PCB 1221	0.5
PCB 1232	0.5
PCB 1242	0.5
PCB 1248	0.5
PCB 1254	0.5
PCB 1260	0.5
Toxaphene	0.5

*The normal method-specific factor for these substances is 100; therefore, the lowest standard concentration in the calibration curve is equal to the above ML value for each substance multiplied by 100.

Techniques:

GC - Gas Chromatography

GCMS - Gas Chromatography/Mass Spectrometry

HRGCMS - High Resolution Gas Chromatography/Mass Spectrometry (i.e., EPA 1613, 1624, or 1625)

LC - High Pressure Liquid Chromatography

FAA - Flame Atomic Absorption

GFAA - Graphite Furnace Atomic Absorption

HYDRIDE - Gaseous Hydride Atomic Absorption

CVAA - Cold Vapor Atomic Absorption

ICP - Inductively Coupled Plasma

ICPMS - Inductively Coupled Plasma/Mass Spectrometry

SPGFAA - Stabilized Platform Graphite Furnace Atomic Absorption (i.e., EPA 200.9)

DCP - Direct Current Plasma

COLOR – Colorimetric

ATTACHMENT I – SUMMARY OF WQBELS CALCULATIONS

The WQBELS developed for this Order are summarized below and were calculated as described in the methodology summarized in Attachment F, Fact Sheet and are contained in section IV.A.1.a of this Order.

Table I-1 Summary of WQBELS Calculations

CTR #	Parameter	Human Health Calculations			Aquatic Life Calculations											Effluent Limitations	
		Organism Only			Freshwater												
		AMEL HH = ECA = C HH only	MDEL/ AMEL multiplier	MDEL HH	ECA acute = C acute	ECA acute multiplier	LTA acute	ECA chronic = C chronic	ECA chronic multiplier	LTA chronic	Lowest LTA	AMEL multiplier 95	AMEL aquatic life	MDEL multiplier 99	MDEL aquatic life	AMEL	MDEL
		µg/L		µg/L	µg/L		µg/L	µg/L		µg/L	µg/L					µg/L	µg/L
6	Copper	n/a	2.01	n/a	51.68	0.1594	8.24	30.50	0.2945	1.10	8.98	2.25	18.54	6.27	51.68	19	52

Notes:

C = Water Quality Criteria

HH = Human health

AMEL = Average monthly effluent limitation

MDEL = Maximum daily effluent limitation

ECA = Effluent concentration allowance

LTA = Long-term average concentration.